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INTERNAL USE CHLY

14 August 1979

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MEMORANDUM FOR:	Chief,	Legislation	Division,	OLC	
ATTENTION:		`\			
FROM:	Chief.	Printing and	d Photogra	phy Division,	OL

SUBJECT:

H.R. 4572/The "Public Printing Reorganization

Act"

REFERENCE:

Mtple adse memo fm C/LD/OLC dtd 9 Aug 79,

same subj. (OLC 79-2363)

- 1. In 1957 agreements between the Joint Committee on Printing (JCP) and the Agency provided for the transfer of the printing operation then known as the State-Service Office of the Government Printing Office (GPO) to the Agency Since that time the Printing and Photography Division (P&PD) has conducted the printing operations independent of JCP authority. Concomitantly, the Division has been completely free of any Through the years this need for operational GPO influence. independence of Agency printing facilities has been challenged on many occasions. In each instance Agency officials, Public Printers, and the JCP itself have reinforced our interpretation of the agreements, i.e., that P&PD falls outside the purview of the JCP and GPO. As further evidence of our independent status, the Agency's printing facilities have never been listed among those under JCP authority as published in the Printing and Binding Regulations of the JCP.
- 2. The language of the Bill which places the authority for establishing any printing services outside of the GPO under the Public Printer for whatever limited duration he may deem appropriate would seriously impact the independent operation of Agency printing facilities as well as the careers of Agency personnel currently employed in the facilities. We feel that existing agreements which preserve the Agency's right to operate its independent facilities should remain in force and we agree that the Office of the Legislative Counsel should apply the "notwithstanding" phrase in Section 8 of the CIA Act of 1949 as the basis for our exclusion from GPO authority.



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SUBJECT: H.R. 45/72/The "Public Printing Reorganization Act"

- 3. Of almost equal importance, P&PD feels that its status, in terms of inclusion or exclusion under the Bill, should be resolved as quickly as possible. Past experience has taught us that documentation explicitly stating the Agency's status in regard to jurisdiction over printing operations is absolutely necessary if we are to avoid repetitive interpretations of our position in briefs and memoranda submitted after the fact.
- 4. At the present time P&PD has sole Agency responsibility for coordinating printing services with GPO and has primary liaison responsibility with them. P&PD would prefer to have this responsibility designated to one of its officials by the DCI under the provisions of H.R. 4572.
- At the present time P&PD purchases its equipment and supplies outside of any jurisdictional influence of either the JCP or GPO. Elsewhere in the Office of Logistics, the Procurement Division purchases various types of Agency forms from private vendors when situations warrant such action. Paper, forms, and other supplies are however, purchased off GPO schedules whenever it is possible. The authority for all of these acquisitions rests in the Agency's exemption from Title 44, U.S.C. On the other hand, P&PD does have frequent contact with GPO regarding their purchase of unclassified maps, charts, and publications from P&PD on a cost reimbursable basis. The printing of this material by P&PD which is placed on public sale through the Superintendent of Documents, GPO, is the result of a mutual agreement established a few years ago. In addition, P&PD complies with The Federal Depository Library Program of GPO by furnishing microfilmed copies of all unclassified publications produced in-house to GPO without charge. This Agency interaction with GPO is mentioned merely to point out the fact that although we do not recognize GPO as having any jurisdictional influence on our operation we do maintain a harmonious

relationship with them.	
6. If you should have any further information please give-	STA
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cc: D/L

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OLC 79-2363

9 August 1979

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MEMORANDUM FOR: See Distribution

FROM -

Chief, Legislation Division, OLC

SUBJECT

H.R. 4572 -- The "Public Printing

Reorganization Act"

- The "Public Printing Reorganization Act" would reorganize the Government Printing Office (GPO) as an independent establishment under a Board of Directors appointed by the President with the advice and consent of the Senate. The Bill would assign to the GPO the two major functions it has under current law: (1) distribution of public documents and (2) provision of public printing services.
- The Bill's definition of "public document" (p. 2) excludes
 - ... matter which, as determined by the issuing Government entity -
 - is required for official administrative or operational purposes only and is without public interest or educational value; or
 - (B) is classified or designated under a statute of Executive Order as requiring a specific degree of protection against unauthorized disclosure for reasons of national defense or foreign policy

Consequently, the Bill's provisions requiring GPO distribution of all public documents would not interfere with the Agency's need for secrecy in executing its mission.

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- The Bill's definition of "public printing services" (p. 3) includes any printing services furnished in whole or part at Government expense, which includes all printing done The Bill would mandate that the GPO "develop and implement a central, comprehensive, and unified policy for the provision of public printing services ... " (p. 4) and that "all public printing services for the Government shall be provided through the Government Printing Office in accordance with regulations prescribed by the Board," except "when the interest of the Government so requires, public printing services may be provided other than through the Government Printing Office for a period of limited duration (p. 16). The Bill makes clear that the judge of Government interest in non-GPO printing is the GPO Public Printer, with an appeal to the Chairman of the GPO Board. Thus, the continued operation of CIA's printing facilities would be at the mercy of the GPO if the provisions of H.R. 4572 concerning public printing services applied to the Agency. Under current law, all printing must be done by GPO unless the Joint Committee of the Congress on Printing approves otherwise, 44 U.S.C.§501.
- 4. Section 8 of The CIA Act of 1949, 50 U.S.C. \$403j(a), provides that "notwithstanding any other provisions of law, sums made available to the Agency by appropriation or otherwise may be expended for purposes necessary to carry out its functions including ... purchase or rental and operation of photographic, reproduction, cryptographic, duplication, and printing machines, equipment and devices ..." We believe it may be advisable to take the position that due to the "notwithstanding" phrase, Section 8 would negate any contrary provisions in H.R. 4572 concerning public printing services, and thus Section 8 would continue to provide statutory authority for the Agency to run its printing operations.
- 5. The Bill would also require the DCI to designate an Agency Information and Resources Manager to coordinate Agency printing services and to serve as liaison to the GPO. The Manager would report directly to the DCI and would be under the supervision of no one else.

6.	Please review the Bill and provide your comments	to
	of my staff by Wednesday, 15 August.	
	tative Augustus F. Hawkins (D., Calif.), Chairman	of
the Subc	ommittee on Printing of the House Committee on	
Administ	ration, has requested the Agency's views for incl	usion
in the S	ubcommittee's Hearing Record on the Bill.	

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See Distribution on next page

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96TH CONGRESS 1ST SESSION H. R. 4572

To amend title 44, United States Code, to provide for improved administration of public printing services and distribution of public documents.

IN THE HOUSE OF REPRESENTATIVES

June 2, 1979

Mr. Thompson (for himself, Mr. Hawkins, Mr. Brademas, Mr. Annunzio, Mr. Gaydos, Mr. Jones of Tennessee, Mr. Mollohan, Mr. Van Deerlin, Mr. Minish, Mr. Davis of South Carolina, Mr. Rose, Mr. John L. Burton, Mr. Peyser, Mr. Ratchford, Mr. Fazio, Mr. Frenzel, Mr. Gingrich, and Mr. Lewis) introduced the following bill; which was referred to the Committee on House Administration

A BILL

To amend title 44, United States Code, to provide for improved administration of public printing services and distribution of public documents.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Public Printing Reorgani-
- 4 zation Act of 1979".
- 5 SEC. 2. Title 44, United States Code, is amended by
- 6 striking out chapters 1 through 13 and inserting in lieu there-
- 7 of the following:

"CHAPTER 1—GENERAL PROVISIONS

"Sec. "101. Definitions for chapters 1 through 11.

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2 "§ 101. Definitions for chapters 1 through 11

3 "As used in chapters 1 through 11—

4 "(1) the term 'Member of Congress' means a Sen-5 ator or Representative in, or a Delegate or Resident 6 Commissioner to, the Congress;

"(2) the term 'printing' means any process for the production of multiple copies of printed matter, and such term includes typography, lithography, electronic photocomposition, microform, and any other such process using mechanical or electronic means, but such term does not include production of printed matter by typewriter, office photocopying machine, or other method capable only of limited production of such matter;

"(3) the term 'public document' means a document, publication, form, machine-readable data file, microform, audio or visual presentation, or other similar matter, reproduced for public use, wholly or partially at Government expense, by printing or other means, but such term does not include any such matter which, as determined by the issuing Government entity—

1	"(A) is required for official administrative or
2	operational purposes only and is without public in-
3	terest or educational value; or
4	"(B) is classified or designated under a stat-
5	ute or Executive order as requiring a specific
6	degree of protection against unauthorized disclo-
7	sure for reasons of national defense or foreign
8	policy; and
9	"(4) the term 'public printing services' means
0	printing, binding, and related services (including pro-
1	curement of printing equipment and operation of print-
2	ing facilities) furnished in whole or in part at Govern-
3	ment expense.
4	"CHAPTER 3—GOVERNMENT PRINTING OFFICE

"Sec

15 "§ 301. Creation of Government Printing Office

- 16 "There is hereby created an independent establishment
- 17 of the Government for the purpose of providing for public

[&]quot;301. Creation of Government Printing Office.

[&]quot;302. Establishment and duties of Board of Directors.

[&]quot;303. Voting members of Board of Directors.

[&]quot;304. Nonvoting members of Board of Directors.

[&]quot;305. Procedures of Board of Directors.

[&]quot;306. Pay of Board of Directors.

[&]quot;307. Regulations of Board of Directors.

[&]quot;308. Staff of Board of Directors.

[&]quot;309. Labor-management relations.

[&]quot;310. Government Printing Office revolving fund.

[&]quot;311. Accounting for Government Printing Office.

[&]quot;312. Audits of Government Printing Office.

[&]quot;313. Procurement of property and services.

[&]quot;314. Transmittal of copies of reports, budget estimates, and budget requests to the Congress.

1 printing services and distribution of public documents. Thi
2 establishment shall be known as the Government Printin
3 Office.
4 "§ 302. Establishment and duties of Board of Directors
5 "(a) There shall be within and at the head of the Gov
6 ernment Printing Office a Board of Directors (hereinafter i
7 this title referred to as the 'Board') which shall—
8 "(1) be composed of seven voting members and
9 three nonvoting members; and
10 "(2) be responsible for policy direction of the Gov
11 ernment Printing Office.
12 "(b) The Board shall—
13 "(1) develop and implement a central, comprehen
sive, and unified policy for the provision of public
printing services and the distribution of public docu-
ments;
17 "(2) provide supervision, coordination, and policy
direction of the organization, budget, operation, and
other matters concerning the Government Printing
20 Office;
21 "(3) prescribe procedures for labor-management
relations in the Government Printing Office, including
procedures for collective bargaining, arbitration, and
24 factfinding;

7	(4) appoint the Public Printer and the Superin-
2	tendent of Documents, and ensure that the public
3	printing services provided by the Public Printer under
4	section 501 of this title and the distribution of public
5	documents provided by the Superintendent of Docu-
6	ments under section 701 of this title are made availa-
7	ble in a manner that is efficient, cost effective, and re-
8	sponsive to the needs of the Government and the
9	public;
10	"(5) prescribe bibliographic and indexing stand-
11	ards for public documents;
12	"(6) provide for such printing services and distri-
13	bution of publications as may be requested by the
14	United States Capitol Historical Society, the Supreme
15	Court Historical Society, and the White House His-
16	torical Society;
17	"(7) provide for public sale of duplicate reproduci-
18	bles from which public documents are printed;
19	"(8) provide for furnishing ink, glue, and other
20	supplies manufactured by the Government Printing
21	Office to other Government entities; and
22	"(9) fix standards for paper and other materials
23	used in the production of public documents.

1	"§ 303. Voting members of Board of Directors
2	"(a) The voting members of the Board shall be appoint-
3	ed by the President, by and with the advice and consent of
4	the Senate, from among individuals who—
5	"(1) are specially qualified to serve on the Board
6	by ability, background, training, and experience; and
7	"(2) at the time of appointment are not elected or
8	appointed officers or employees in the United States
9	Government.
10	"(b) Any voting member who, while serving on the
11	Board, becomes an officer or employee referred to in subsec-
12	tion (a)(2) of this section shall not continue as a member of
13	the Board.
14	"(c) One of the voting members shall be designated by
15	the President as Chairman at the time of appointment.
16	"(d)(1) Of the voting members, one and only one shall
17.	be chosen from each of the following sources: (A) the printing
18	and reproduction industries, (B) organized labor, (C) the li-
19	brary community, and (D) the information industries.
20	"(2) The Chairman and two other voting members shall
21	not be chosen from the sources named in paragraph (1) of this
22	subsection.
23	"(e)(1) Except as provided in paragraphs (2) and (3) of
24	this subsection, the voting members of the Board shall—

"(A) be appointed for terms of three years;

1	"(B) be eligible for reappointment;
2	"(C) serve intermittently as required to carry out
3	the functions of the Board;
4	"(D) be paid on a daily, when-actually-employed
5	basis; and
6	"(E) not engage in any business, vocation, or em-
7	ployment which is likely to create a conflict of interest
8	with their duties as members of the Board.
9	"(2) The Chairman shall—
10	"(A) be appointed for a term of five years;
11	"(B) not serve more than one complete term as
12	Chairman; and
13	"(C) not engage in any other business, vocation,
14	or employment while serving as Chairman.
15	"(3) Of the voting members first appointed, other than
16	the Chairman—
17	"(A) two shall be appointed for terms ending on
18	June 30, 1982;
19	"(B) two shall be appointed for terms ending on
20	June 30, 1983; and
21	"(C) two shall be appointed for terms ending on
22	June 30, 1984;
23	as specified by the President at the time of appointment.
24	"(f) Any voting member appointed to fill a vacancy on
25	the Board occurring prior to the expiration of the term for

1	which his predecessor was appointed shall be appointed only
2	for the remainder of such term. A voting member may serve
3	on the Board after the expiration of his term until his succes-
4	sor has taken office.
5	"(g) A vacancy on the Board shall be filled in the same
6	manner in which the original appointment was made.
7	"§ 304. Nonvoting members of Board of Directors
8	"(a) The nonvoting members of the Board shall be-
9	"(1) the chairman of the Committee on House
10	Administration of the House of Representatives or his
11	delegate;
12	"(2) the chairman of the Committee on Rules and
13	Administration of the Senate or his delegate; and
14	"(3) the Director of the Office of Management and
15	Budget or his delegate.
16	"(b) As used in this section, the term 'delegate'
17	means—
18	"(1) with respect to subsection (a)(1) of this sec-
19	tion, a Representative in, or Delegate or Resident
20	Commissioner to, the Congress, or a full-time officer or
21	employee of the House of Representatives;
22	"(2) with respect to subsection (a)(2) of this sec-
23	tion, a Senator or a full-time officer or employee of the
24	Senate; and

1	"(3) with respect to subsection (a)(3) of this sec-
2	tion, a full-time officer or employee of the Office of
3	Management and Budget.
4	"§ 305. Procedures of Board of Directors
5	"(a)(1) The Chairman shall preside at all sessions of the
6	Board and three voting members of the Board shall consti-
7	tute a quorum for the transaction of routine business, bu
8	final decisions of the Board shall be determined by an affirm
9	ative vote of four voting members.
10	"(2) The Board may designate any voting member as
11	Acting Chairman to act temporarily in the place of the Chair
12	man during his absence.
13	"(b) The Board shall meet monthly, and at other time
14	at the call of the Chairman or at the call of a majority of the
15	voting members.
16	"(c) The Board is authorized to adopt an official seal fo
17	the Government Printing Office which shall be judicially no
18	ticed.
19	"\$306. Pay of Board of Directors
20	"(a) Except as provided in subsections (b) and (c) of this
21	section, members of the Board shall each be entitled to re
22	ceive the daily equivalent of the annual rate of basic pay
23	provided for in level III of the Executive Schedule unde
24	section 5314 of title 5, United States Code, for each day

- 1 (including traveltime) during which they are engaged in the
- 2 actual performance of duties vested in the Board.
- 3 "(b) The Chairman shall be paid at the rate provided for
- 4 level II of the Executive Schedule under section 5313 of title
- 5 5, United States Code.
- 6 "(c) Nonvoting members of the Board shall receive no
- 7 additional pay on account of their service on the Board.
- 8 "\$307. Regulations of Board of Directors
- 9 "(a)(1) The Board may prescribe such regulations as
- 10 may be necessary to carry out its duties under this title.
- 11 "(2) Any regulation prescribed by the Board shall be
- 12 submitted to the Committee on House Administration of the
- 13 House of Representatives and the Committee on Rules and
- 14 Administration of the Senate, and shall take effect at the end
- 15 of ten legislative days after the date of such submission,
- 16 unless, during such ten-day period, either such committee
- 17 agrees to a resolution disapproving such regulation.
- 18 "(b) As used in this section, the term 'legislative day'
- 19 means a calendar day on which both Houses of Congress are
- 20 in session.
- 21 "\$ 308. Staff of Board of Directors
- "(a)(1) With the approval of the Board, the Chairman
- 23 may appoint and fix the pay of such staff personnel as may be
- 24 necessary to carry out the functions of the Board.

1	(2) Such personnel may be appointed without regard to
2	the provisions of title 5, United States Code, governing ap-
3	pointments in the competitive service and may be paid with-
4	out regard to the provisions of chapter 51 and subchapter III
5	of chapter 53 of such title relating to classification and Gen-
6	eral Schedule pay rates, except that no individual so appoint-
7	ed may receive pay in excess of the maximum annual rate of
8	basic pay payable for grade GS-18 of the General Schedule.
9	"(b) With the approval of the Board, the Chairman may
10	procure temporary and intermittent services to the same
11	extent as authorized under section 3109(b) of title 5, United
12	States Code, but at rates for individuals not to exceed the
13	daily equivalent of the maximum annual rate of basic pay
14	payable for grade GS-18 of the General Schedule.
15	"(c) One of the staff personnel described in subsection
16	(a) shall—
17	"(1) be responsible to the Board for administra-
18	tive, support, and related services common to all units
19	of the Government Printing Office; and
20	"(2) have authority to employ such persons as
21	may be necessary to carry out the functions described
22	in paragraph (1) of this subsection.
23	"(d) The employees referred to in subsection (c)(2) of
24	this section may include special police officers for the protec-

1	tion of the Government Printing Office. The Board may au-
2	thorize such officers to—
3	"(1) bear and use firearms in the performance of
4	their duties;
5	"(2) make arrests for violations of laws of the
6	United States, the several States, and the District of
7	Columbia; and
8	"(3) enforce such regulations as may be pre-
9	scribed by the Board.
10	The jurisdiction of special police officers in premises occupied
11	by or under the control of the Government Printing Office
12	and adjacent areas shall be concurrent with the jurisdiction of
13	the law enforcement agencies where the premises are
14	located.
15	"§ 309. Labor-management relations
16	"Labor-management relations for the Government
17	Printing Office shall be—
8	"(1) in accordance with chapter 71 of title 5,
9	United States Code; and
0	"(2) based on principles of collective bargaining
1	over wages, hours, and working conditions contained in
	Federal law relating to employees in the private
3	sector;
4 ε	except that employees of the Government Printing Office
	hall not have the right to strike. Unresolved collective bar-

1	gaining matters shall be referred to binding arbitration when
2	ever an impasse occurs.
3	"§ 310. Government Printing Office revolving fund
4	"(a) There is hereby established in the Treasury the
5	Government Printing Office revolving fund (hereinafter in
6	this section referred to as the 'fund') which shall be available
7	for the operation and maintenance of the Government Print
8	ing Office without fiscal year limitation in such amounts as
9	may be specified from time to time in appropriation Acts
10	"(b) The fund shall be—
11	"(1) reimbursed for the cost of all supplies and
12	services furnished by the Government Printing Office
13	at rates that include—
14	"(A) charges for overhead and related ex-
15	penses; and
16	"(B) depreciation of plant and building ap-
. 17	purtenances (other than buildings and land) and
18	equipment;
19	"(2) credited with all receipts of the Government
20	Printing Office from sales or exchanges of property, in-
21	cluding receipts from sales of public documents, waste,
22	condemned, and surplus property, and amounts re-
23	ceived for loss of or damage to property; and
24	"(3) charged with payment into miscellaneous re-
25	ceipts of the Treasury of that part of the receipts from

- 1 the sales of public documents required to be so deposit-
- ed by section 706 of this title.
- 3 "(c) The Public Printer and the Superintendent of Doc-
- 4 uments shall prepare and submit to the Board an annual busi-
- 5 ness-type budget program for the functions financed by the
- 6 fund. Such budget shall be considered and enacted in the
- 7 manner prescribed by section 104 of the Government Corpo-
- 8 ration Control Act (31 U.S.C. 849).
- 9 "§ 311. Accounting for Government Printing Office
- 10 "The Board shall provide that a system of accounts
- 11 shall be maintained on the accrual method for the Govern-
- 12 ment Printing Office and that necessary financial reports
- 13 shall be prepared on the basis of such accounts.
- 14 "§ 312. Audits of Government Printing Office
- 15 "The Comptroller General shall audit the activities of
- 16 the Government Printing Office during fiscal year 1982 and
- 17 at least once every three years thereafter, and shall furnish
- 18 reports of such audits to the Congress and the Board. For
- 19 purposes of such audits, the Comptroller General shall have
- 20 such access to the records, files, personnel, and facilities of
- 21 the Government Printing Office as he considers necessary.
- 22 "§ 313. Procurement of property and services
- 23 "Property and services may be obtained for the Govern-
- 24 ment Printing Office by contract or otherwise without regard
- 25 to the provisions of the Federal Property and Administrative

- 1 Services Act of 1949 relating to procurement of property and
- 2 services.
- 3 "§ 314. Transmittal of copies of reports, budget estimates,
- 4 and requests to the Congress
- 5 "Whenever the Board submits a report, budget esti-
- 6 mate, or budget request to the President or the Office of
- 7 Management and Budget, it shall concurrently transmit a
- 8 copy of such report, estimate, or request to the Congress.

9 "CHAPTER 5—PUBLIC PRINTING SERVICES

10 "\$501. Public Printer

- 11 "(a) There shall be within the Government Printing
- 12 Office a Public Printer who shall be appointed by the Board
- 13 from among individuals with demonstrated professional back-
- 14 ground and experience in management of printing or similar
- 15 operations. The Public Printer shall—
- "(1) be responsible for the provision of public
- printing services in the Government Printing Office;
- 18 "(2) report to, and be under the general supervi-
- sion of, the Board; and
- 20 "(3) carry out the policies of the Board.
- 21 "(b) The Public Printer shall be paid at the annual rate
- 22 of basic pay provided for in level IV of the Executive Sched-
- 23 ule under section 5315 of title 5, United States Code.

[&]quot;Sec.

[&]quot;501. Public Printer.

[&]quot;502. Use of Government Printing Office for public printing services.

[&]quot;503. Permanent public documents.

[&]quot;504. Material reproduced at Government expense.

1 "(c) The Public Printer shall have authority to employ
2 such persons as may be necessary to carry out his functions
3 in the Government Printing Office.
4 "(d) The Public Printer and any employee under subsec-
5 tion (c) of this section designated in writing by the Public
6 Printer may administer any oath or affirmation required by
7 law in connection with the provision of public printing serv-
8 ices under subsection (a) of this section.
9 "§ 502. Use of Government Printing Office for public
10 printing services
"(a) Except as provided in section 901 of this title and
12 in subsection (b) of this section, all public printing services for
13 the Government shall be provided through the Government
14 Printing Office in accordance with regulations prescribed by
15 the Board.
16 "(b)(1) The regulations referred to in subsection (a) of
17 this section shall provide that—
18 "(A) when the interest of the Government so re-
quires, public printing services may be provided other
than through the Government Printing Office for a
period of limited duration; and
22 "(B) when a private person agrees to bear all
23 costs of publishing and distribution (including distribu-
24 tion to depository libraries) public printing services
25 may be provided by such person;

- 1 upon written application of the head of the department,
- 2 agency, or entity involved or his designee to the Public
- 3 Printer.
- 4 "(2) In the case of a denial of an application made under
- 5 this subsection, the Public Printer shall state in writing the
- 6 reasons for such denial not later than the third business day
- 7 after the date on which the application is made. A denial of
- 8 an application under the preceding sentence may be appealed
- 9 to the Chairman of the Board, whose decision shall be final.
- 10 Such an appeal shall be filed with the Chairman not later
- 11 than ten days after the date of the denial involved. The
- 12 Chairman shall determine the appeal not later than the third
- 13 business day after the date on which it is filed.

14 "\$ 503. Permanent public documents

- 15 "Public documents of a permanent nature furnished to
- 16 officers or employees of the United States for official use
- 17 shall bear the legend 'Property of the United States Govern-
- 18 ment,' and shall be preserved as a part of the office or em-
- 19 ployment involved.

20 "§ 504. Material reproduced at Government expense

- 21 "Any material printed or otherwise reproduced wholly
- 22 or partially at Government expense shall bear the legend
- 23 'Produced at Government Expense.'

"CHAPTER 7—DISTRIBUTION OF PUBLIC

•	
2	DOCUMENTS
÷	"Sec.
	"701. Superintendent of Documents. "702. Use of Government Printing Office for distribution of public documents.
	"703. Additional copies of public documents for sale.
	"704. Prices for sales of public documents. "705. Index and catalog of public documents.
	"706. Amounts received from sales.
	"707. Depository libraries.
3	"§ 701. Superintendent of Documents
4	"(a) There shall be within the Government Printing
5	Office a Superintendent of Documents who shall be appointed
6	by the Board from among qualified individuals. The Superin-
7	tendent of Documents shall—
8	"(1) be responsible for—
9	"(A) maintenance of a complete collection of
10	public documents;
11	"(B) distribution of public documents through
12	the Government Printing Office, including over-
13	sight, inspection, and support of depository librar-
14	ies; and
15	"(C) international exchange of public docu-
16	ments in cooperation with the Secretary of the
17	Smithsonian Institution and the Librarian of
18	Congress;
19	"(2) report to, and be under the general supervi-
20	sion of, the Board; and

"(3) carry out the policies of the Board.

21

- 1 "(b) The Superintendent of Documents shall be paid at
- 2 the annual rate of basic pay provided for in level IV of the
- 3 Executive Schedule under section 5315 of title 5, United
- 4 States Code.
- 5 "(c) The Superintendent of Documents shall have au-
- 6 thority to employ such persons as may be necessary to carry
- 7 out his functions in the Government Printing Office.
- 8 "(d) The Superintendent of Documents and any employ-
- 9 ee under subsection (c) of this section designated in writing
- 10 by the Superintendent of Documents may administer any
- 11 oath or affirmation required by law in connection with the
- 12 distribution of public documents under subsection (a) of this
- 13 section.
- 14 "§ 702. Use of Government Printing Office for distribu-
- tion of public documents
- 16 "(a) Except as provided in section 901 of this title and
- 17 in subsection (b) of this section, distribution of public docu-
- 18 ments for the Government shall be through the Government
- 19 Printing Office in accordance with regulations prescribed by
- 20 the Board.
- 21 "(b)(1) The regulations referred to in subsection (a) of
- 22 this section shall provide that when the interest of the Gov-
- 23 ernment so requires distribution of public documents, other
- 24 than distribution required under section 707 of this title, may
- 25 be provided other than through the Government Printing

- Office for periods of limited duration upon written application
- 2 by the head of the department, agency, or entity involved or
- 3 his designee to the Superintendent of Documents.
- 4 "(2) In the case of a denial of an application made under
- 5 this subsection, the Superintendent of Documents shall state
- 6 in writing the reasons for such denial not later than the third
- 7 business day after the date on which the application is made.
- 8 A denial of an application under the preceding sentence may
- 9 be appealed to the Chairman of the Board, whose decision
- 10 shall be final. Such an appeal shall be filed with the Chair-
- 11 man not later than ten days after the date of the denial in-
- 12 volved. The Chairman shall determine the appeal not later
- 13 than the third business day after the date on which it is filed.
- 14 "§ 703. Additional copies of public documents for sale
- 15 "In accordance with regulations prescribed by the
- 16 Board, the Public Printer shall prepare additional copies of
- 17 public documents for sale by the Superintendent of
- 18 Documents.
- 19 "\$704. Prices for sales of public documents
- 20 "(a) Except as provided in subsection (b) of this section,
- 21 the price at which a public document is offered for sale shall
- 22 be not less than the cost of production and distribution of
- 23 such document in connection with such sale.
- 24 "(b)(1) A public document may be made available for
- 25 sale at a price below cost upon a determination by the Board

- 1 or the issuing Government entity that the public interest so
- 2 requires. In any instance of a sale pursuant to the preceding
- 3 sentence, the difference between the sale price and the cost
- 4 of production and distribution in connection with the sale of
- 5 the document involved shall be paid to the Superintendent of
- 6 Documents as determined by the Board.
- 7 "(2) Discounts may be allowed to dealers and quantity
- 8 purchasers.
- 9 "\$705. Index and catalog of public documents
- 10 "(a) The Superintendent of Documents, under the direc-
- 11 tion of the Board, shall—
- 12 "(1) maintain a comprehensive cumulative index
- of public documents; and
- 14 "(2) prepare and issue a periodic catalog, listing
- public documents produced since the preceding period,
- the prices of such documents, and the locations at
- which such documents may be obtained.
- 18 "(b) Each department, agency, and entity of the Gov-
- 19 ernment shall furnish to the Superintendent of Documents
- 20 such information as may be required to carry out subsection
- 21 (a) of this section.
- 22 "\$706. Amounts received from sales
- 23 "Amounts received by the Superintendent of Docu-
- 24 ments from sales of public documents shall be deposited in
- 25 the Government Printing Office revolving fund, except that

- 1 receipts from sales in excess of total costs of production and
- 2 distribution in connection with such sales shall be deposited
- 3 in the Treasury as miscellaneous receipts.
- 4 "§ 707. Depository libraries
- 5 "(a)(1) The Superintendent of Documents shall-
- 6 "(A) make available all public documents, includ-
- 7 ing public documents for the Congress, to depository li-
- 8 braries designated under this section; and
- 9 "(B) provide reference and referral services for
- such libraries with respect to public documents.
- 11 "(2) Each depository library shall have the greatest
- 12 practicable degree of choice with respect to selection and de-
- 13 livery of public documents made available to such library
- 14 under paragraph (1)(A) of this subsection.
- 15 "(b) Each Member of Congress may designate two de-
- 16 pository libraries to be located in the congressional district (in
- 17 the case of a Representative in, or Delegate or Resident
- 18 Commissioner to, the Congress) or in the State (in the case of
- 19 a Senator) represented by such Member.
- 20 "(c) The head of each Government department, agency,
- 21 or entity may designate one library of such department,
- 22 agency, or entity as a depository library.
- 23 "(d) The following libraries are hereby designated as de-
- 24 pository libraries:

1 (1) The libraries of the United States Militar
2 Academy, the United States Naval Academy, th
3 United States Air Force Academy, the United State
4 Coast Guard Academy, and the United States Mer
5 chant Marine Academy.
6 "(2) The library of the Supreme Court.
7 "(3) The Library of Congress.
8 "(4) The library of the National Archives.
9 "(5) The library of each land grant college.
10 "(6) The library of the highest appellate court of
each State, upon request of such court to the Superin-
tendent of Documents.
13 "(7) The library of each accredited law school,
upon request of such school made to the Superintend-
ent of Documents.
"(e) In addition to any library designated as a deposi-
17 tory under subsection (b), (c), or (d) of this section, the Board
18 may so designate not more than one hundred libraries upon
19 the recommendation of the Superintendent of Documents. In
20 making such a recommendation, the Superintendent of Docu-
21 ments shall take into consideration the advice of existing de-
22 pository libraries in the area involved.
23 "(f)(1) Each library designated as a depository library
24 under this section shall—

	and the state of t
1	"(A) have the ability to provide adequate custod
2	
3	"(B) permit free public access to such documents
4	"(2) Each library designated as a depository library
5	under subsection (b) or (e) of this section shall be located in
. 6	an area not adequately served by an existing depository
7	library.
.8	"(g) As used in this section, the term 'accredited law
9	school' means a law school that is accredited by-
10	"(1) a nationally recognized accrediting agency or
11	association approved by the Commissioner of Educa-
12	tion for such purpose; or
13	"(2) the highest appellate court of the State in
14	which the law school is located.
15	"CHAPTER 9-PUBLIC PRINTING SERVICES AND
16	DISTRIBUTION OF PUBLIC DOCUMENTS FOR
17	THE CONGRESS

"Sec.

[&]quot;901. Control of public printing services and distribution of public documents for the Congress.

[&]quot;902. Use of and payment for public printing services and distribution of public documents for the Congress.

[&]quot;903. Congressional Record.

[&]quot;904. Congressional Directory.

[&]quot;905. Miscellaneous congressional documents.

1	"9901. Control of public printing services and distribution
2	
3	"(a) The Committee on House Administration of the
4	
5	Administration of the Senate shall have authority—
6	"(1) to control by regulation public printing serv-
7	ices and distribution of public documents relating to the
8	House of Representatives and the Senate, respectively;
9	and
10	"(2) to control by joint regulation public printing
11	services and distribution of public documents relating
12	to both Houses of Congress.
13	"(b) To the greatest extent practicable, public printing
14	services and distribution of public documents under subsec-
15	tion (a) of this section shall be through the Government
	Printing Office.
17	"(c) The regulations referred to in subsection (a) of this
18 s	section shall provide for the preparation of public documents
19 s	specified in this chapter and such other public documents re-
20 l	ating to the Congress as may be necessary to meet the needs
	of the Government.

1	"\$ 902. Use of and payment for public printing service
2	and distribution of public documents for the
3	Congress
4	"Public printing services and distribution of public docu-
5	ments for the Congress shall be-
6	"(1) used for official purposes only; and
7	"(2) paid for from funds made available to the
8	Congress for such official purposes under appropriation
9	Acts.
10	"§ 903. Congressional Record
11	"(a) There shall be prepared by the Government Print-
12 i	ing Office in both daily and permanent form a Congressional
	Record which shall include—
14	"(1) a substantially verbatim report of the public
15	proceedings of each House of Congress;
16	"(2) a daily index and appropriate cumulative in-
17	dexes, each arranged by subject and Member of Con-
18	gress involved;
19	"(3) a daily digest consisting of a brief résumé of
20	the congressional activities for the day involved; and
21	"(4) the forthcoming legislative program and con-
22	gressional committee meetings and hearings.
23	"(b) The Congressional Record shall be made available
24 for	public sale in such form and in such manner as the Board
25 sha	all by regulation prescribe.

1	"(c) Copies of the daily edition of the Congressiona
2	Record shall be available promptly on the day after the date
3	
4	"(d) The Congressional Record shall be entitled to be
5	mailed at the same rates of postage at which a newspaper or
6	other periodical publication with a legitimate list of paid sub-
7	scribers is entitled to be mailed.
8	"§ 904. Congressional Directory
9	"There shall be prepared by the Government Printing
10	Office a Congressional Directory which shall be printed and
11	distributed as early as practicable during the first session of
12	each Congress.
13	"§ 905. Miscellaneous congressional documents
14	"There shall be prepared the following public docu-
15	ments relating to the Congress:
16	"(1) Senate and House of Representatives bills,
17	joint resolutions, concurrent resolutions, and simple
18	resolutions.
19	"(2) Acts of Congress.
20	"(3) Treaties.
21	"(4) Journals of the Senate and the House of
22	Representatives.
23	"(5) Senate Manual and Rules and Manual of the
24	House of Representatives.
25	"(6) United States Statutes at Large.

1 "(7) Franks and envelopes of Members of Congress. 3 "(8) Biographical Directory of the American Con-4 gress. 5 "CHAPTER 11—INFORMATION RESOURCES 6 **MANAGEMENT** "Sec. "1101. Information resources managers. "1102. Requirement for certification of necessity. "§ 1101. Information resources managers "(a) The head of each department, agency, and entity of the Government shall designate from among the officers and employees of such entity an information resources manager 10 who shall be responsible-11 12 "(1) in cooperation with the Public Printer, for coordination of public printing services for such entity; 13 14 "(2) for certification to the Public Printer that any 15 public printing service requested for such entity is authorized by law and is necessary to the public business; "(3) in cooperation with the Superintendent of Documents, for coordination of distribution of public documents for such entity; "(4) furnishing to the Superintendent of Documents such information as may be required to carry out section 705(b) of this title; and

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. 1	"(5) compliance of such entity with the require
2	ments of this title.
3	"(b) Each information resources manager appointe
4	under subsection (a) of this section shall report directly to
5	and be under the direction of the head of the department
6	agency, or entity involved, and shall not be under the control
7	of, or subject to supervision by, any other person.
8	"§ 1102. Requirement for certification of necessity
9	"The Public Printer shall not provide public printing
10	services unless a certification has been made with respect to
11	such services in accordance with section 1101(a)(2) of this
12	title.".
13	CONFORMING AMENDMENTS TO TITLE 44, UNITED STATES
14	CODE
15	SEC. 3. (a) The table of chapters of title 44, United
16	States Code, is amended by striking out the items relating to
17	chapters 1 through 19 and inserting in lieu thereof the fol-
18	lowing:
	"Chapter Sec. "1. General Provisions
9	(b) Chapters 17 and 19 of title 44, United States Code,
0	are renealed

1 AUTHORIZATION OF APPROPRIATIONS	
2 SEC. 4. Appropriations to carry out the amendment t	
3 title 44, United States Code, made by section 2 of the Ac	0
4 shall be subject to annual authorization.	; C
5 TRANSFER OF FUNCTIONS	
6 SEC. 5: Except as otherwise provided in this Act, there	
are nereby transferred to the Government Printing Office (e.	
o created by section 301 of title 44, United States Code	
enacted by section 2 of this Act) and the officers and compa	
nents of such office, all of the functions of the Government	
11 Tilling Office, as in existence on the day before the effective	
date of section 2 of this Act.	
GOVERNMENT PRINTING OFFICE REVOLVING FUND	
SEC. 6. The assets, commitments, obligations, and out	
standing balances of the Government Printing Office result	
nig fulld established by the Legislative Appropriation A	
are transferred to the Government Printing Office.	
volving lund established by section 311 of title 44 Trail	
states Code, as enacted by section 2 of this Act.	
COMPREHENSIVE REGULATIONS	
SEC. 7. (a) Notwithstanding section 307 of title 44	
of this diales Code (as enacted by section 2 of this A	
Directors of the Government Printing Occ.	
regulations relating to the	
25 of such office under such title. Such comprehensive regula	

25

tions shall be submitted to the Committee on House Administration of the House of Representatives and the Committee on Rules and Administration of the Senate and shall take effect at the end of ten legislative days after the date of such submission, unless during such ten-day period, either House of Congress agrees to a resolution disapproving such regulations, but such regulations shall not take effect before January 1, 1981. (b) As used in this section, the term "legislative day" 10 means a calendar day on which both Houses of Congress are 11 in session. 12 TRANSFER AND ALLOCATION OF PERSONNEL AND 13 APPROPRIATIONS Sec. 8. Except as otherwise provided in this Act— 14 15 (1) the personnel employed in connection with the functions of the Government Printing Office transferred 16 17 by this Act; and 18 (2) the assets, liabilities, contracts, property, records, and unexpended balance of appropriations au-19 thorizations, allocations, and other funds employed, 20 held, used, arising from, available to or to be made 21 available in connection with such functions; 22are hereby transferred to the Board of Directors of the Gov-23ernment Printing Office for appropriate allocation. Unex-24pended funds transferred pursuant to this section shall be

- 1 used only for the purposes for which such funds were origi-
- 2 nally authorized and appropriated.
- 3 TECHNICAL AND CONFORMING AMENDMENTS
- 4 SEC. 9. (a)(1) Section 107 of title 1, United States
- 5 Code, is amended by striking out "on parchment" and all
- 6 that follows through "Printing" and inserting in lieu thereof
- 7 "in accordance with title 44".
- 8 (2) The first sentence of section 112 of title 1, United
- 9 States Code, is amended by inserting after "published" the
- 10 following: "in accordance with title 44".
- 11 (b) Section 5102(c)(9) of title 5, United States Code, is
- 12 amended by striking out "whose pay is fixed under section
- 13 305" and inserting in lieu thereof "under section 308(c)(2),
- 14 501(c), or 701(c)".
- (c)(1) Section 4 of the Act of August 31, 1922, chapter
- 16 301 (7 U.S.C. 285), is amended by striking out "without
- 17 regard to section 501 of" and inserting in lieu thereof "in
- 18 accordance with".
- 19 (2) The proviso in the matter relating to general ex-
- 20 penses of the Bureau of Crop Estimates in the Act of March
- 21 4, 1917, chapter 179 (7 U.S.C. 411a), is amended by insert-
- 22 ing after "printed and distributed" the following: "in accord-
- 23 ance with title 44, United States Code,".
- 24 (3) The first sentence of the first section of the Act of
- 25 March 3, 1927, chapter 337 (7 U.S.C. 471), is amended by

- 1 inserting after "and publish" the following: "in accordance
- 2 with title 44, United States Code,".
- 3 (4) The first sentence of the first section of the Act of
- 4 January 14, 1929, chapter 69 (7 U.S.C. 501), is amended by
- 5 inserting after "and publish" the following: ", in accordance
- 6 with title 44, United States Code,".
- 7 (5) The first sentence of the first section of the Act of
- 8 June 24, 1936, chapter 745 (7 U.S.C. 951), is amended by
- 9 inserting after "and publish" the following: ", in accordance
- 10 with title 44, United States Code,".
- 11 (6) The Act of August 15, 1935, chapter 548 (7 U.S.C.
- 12 2248), is amended by inserting after "and publish," the fol-
- 13 lowing: "in accordance with title 44, United States Code,".
- 14 (d)(1) The first sentence of the second undesignated
- 15 paragraph of section 2 of the Federal Power Act (16 U.S.C.
- 16 793) is amended by inserting after "and binding" the follow-
- 17 ing: "in accordance with title 44, United States Code".
- 18 (2) Section 14(2)(e) of the Whaling Convention Act of
- 19 1949 (16 U.S.C. 916l(2)(e)) is amended by striking out
- 20 "without regard to section 501 of title 44, and" and inserting
- 21 in lieu thereof "in accordance with title 44, United States
- 22 Code, and without regard to".
- 23 (3) Section 12(c) of the Tuna Conventions Act of 1950
- 24 (16 U.S.C. 961(c)) is amended by striking out "without
- 25 regard to section 501 of title 44, or" and inserting in lieu

- thereof "in accordance with title 44, United States Code, and
- 2 without regard to".
- 3 (e) The second sentence of section 7(c) of the National
- Foundation on the Arts and the Humanities Act of 1965 (20
- U.S.C. 956(c)) is amended by striking out "may be support-
- ed" and all that follows through "such section 501" and in-
- serting in lieu thereof "shall be supported in accordance with
- title 44, United States Code".
- (f) Section 2 of the Act of February 28, 1947, chapter 8
- 10 (21 U.S.C. 114c), is amended by striking out "without
- 11 regard to section 501 of" and inserting in lieu thereof "in 12
- accordance with".
- 13 (g)(1) Section 2(b)(1) of the joint resolution of June 30,
- 1948, chapter 756 (22 U.S.C. 272a(b)(1)), is amended by 15
- striking out "without regard to section 501 of title 44, and" 16
- and inserting in lieu thereof "in accordance with title 44,
- United States Code, and without regard to".
- 18 (2) Section 3(b) of the joint resolution of January 28,
- 1948, chapter 38 (22 U.S.C. 280b(b)), is amended by striking 20
- out "without regard to section 501 of title 44, and" and in-21
- serting in lieu thereof "in accordance with title 44, United
- States Code, and without regard to".
- 23 (3) Section 2(b) of the joint resolution of March 4, 1948,
- chapter 97 (22 U.S.C. 280i(b)), is amended by striking out
- 25 "without regard to section 501 of title 44, and" and inserting

- 1 in lieu thereof "in accordance with title 44, United States
- 2 Code, and without regard to".
- 3 (4) Section 2(b) of the joint resolution of June 28, 1948,
- 4 chapter 686 (22 U.S.C. 280k(b)), is amended by striking out
- 5 "without regard to section 501 of title 44, and" and inserting
- 6 in lieu thereof "in accordance with title 44, United States
- 7 Code, and without regard to".
- 8 (h) Section 8021 of the Internal Revenue Code of 1954
- 9 (26 U.S.C. 8021) is amended by striking out subsection (c)
- 10 and redesignating the following subsection accordingly.
- 11 (i) Section 204(d)(3) of the National Sea Grant Program
- 12 Act (33 U.S.C. 1123(d)(3)) is amended by striking out "with-
- 13 out regard to section 501 of" and inserting in lieu thereof "in
- 14 accordance with".
- 15 (j) Subdivision (5) of the first undesignated paragraph of
- 16 section 12 of the Act of March 4, 1923, chapter 283 (36
- 17 U.S.C. 138b), is amended by inserting after "to procure" the
- 18 following: ", in accordance with title 44, United States
- 19 Code,".
- 20 (k) Section 405 of title 39, United States Code, is
- 21 amended-
- (1) in subsection (a), by adding at the end of such
- subsection the following new sentence: "Such printing
- and sale shall be in accordance with title 44."; and

- 1 (2) in subsection (b), by striking out "the provi-
- sions of section 505" and inserting in lieu thereof "sec-2
- 3 tion 302(7)".
- (l)(1) Section 1817(b) of the Social Security Act (42 4
- U.S.C. 1395i(b)) is amended by striking out the last sentence
- thereof.
- (2) Section 1841(b) of the Social Security Act (42
- U.S.C. 1395t(b)) is amended by striking out the last sentence
- 9 thereof.
- (3) Section 11(g) of the National Science Foundation 10
- Act of 1950 (42 U.S.C. 1870(g)) is amended by striking out 12
- "without regard to the provisions of section 501 of" and in-
- serting in lieu thereof "in accordance with". 13
- (m) Section 4(m) of the Communications Act of 1934 14
- (47 U.S.C. 154(m)) is amended by inserting after "publica-
- tion" the following: ", in accordance with title 44, United 17
- States Code,".
- 18 (n)(1) Section 10(b)(6) of the Military Selective Service
- Act (50 U.S.C. App. 460(b)(6)) is amended by striking out 20
- "from public" and all that follows through "1895, as amend-
- ed" and inserting in lieu thereof "in accordance with title 44,
- United States Code,".
- 23(2) Section 401(f) of the Federal Civil Defense Act of
- 1950 (50 U.S.C. App. 2253(f)) is amended by striking out 25
- "from public" and all that follows through "1895, as amend-

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1 ed" and inserting in lieu thereof "in accordance with title 44
2 United States Code".
3 SAVINGS PROVISIONS
4 Sec. 10. (a) Any regulation, rule, order, or determina
5 tion respecting the Government Printing Office which is in
6 effect at the time the amendment made by section 2 of this
7 Act takes effect shall continue in effect until modified, termi-
8 nated, amended, superseded, set aside, or revoked in accord-
9 ance with law.
10 (b) No suit, action, or other proceeding commenced by
11 or against any officer or employee in his capacity as an offi-
12 cer or employee of any department, agency, or other entity of
13 the Government of the United States, functions of which are
14 transferred by this Act shall abate by reason of the enact-
15 ment of this Act. No cause of action by or against any de-
16 partment, agency, or other entity of the Government of the
17 United States, functions of which
17 United States, functions of which are transferred by this Act, 18 or by or against any officer the state of the state o
18 or by or against any officer thereof in his official capacity 19 shall abate by reason of the same that
shall abate by reason of the enactment of this Act.
EFFECTIVE DATES 21 SEC. 11 This Act shall 1
This Act shall take effect on January 1, 1981
except that at any time after the date of the enactment of this Act—
4 (1) any of the officers provided for in the amend-

ment to title 44, United States Code, made by section

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2 of this Act may be nominated and appointed as provided in such title; and

3 (2) the comprehensive regulations provided for in section 307 of this Act may be prescribed.