

UNCLASSIFIED	CONFIDENTIAL	SECRET
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EXECUTIVE SECRETARIAT

Routing Slip

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17	PB/NSC				
18	D/ICS		X		
19	R. Gates		X		
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SUSPENSE _____
Date

Remarks:

Executive Secretary
13 May 81
 Date

STAT



NATIONAL SECURITY AGENCY
CENTRAL SECURITY SERVICE
FORT GEORGE G. MEADE, MARYLAND 20755

Executive Registry
81-6236/3

Serial: N0511
12 May 1981

The Honorable William French Smith
The Attorney General
Department of Justice
Washington, DC 20530

Dear Mr. Attorney General:

This responds to the request in your letter dated 29 April 1981 to Mr. Meese for comments on your proposed restructuring of the National Security Council Structure.

As you know, NSA is not a participant in the discussions on how this Administration will organize the National Security Council and its various committees. This is a subject that is principally a concern of those cabinet level entities that are directly involved with the full range of the NSC's responsibilities. Intelligence matters are a relatively small portion of the NSC's concerns, and NSA is only one of several intelligence agencies. Our experience has been that NSA participation on the NSC is not necessary on a routine basis. To the extent it becomes necessary, the existing provision that permits participation by invitation is satisfactory. At the same time, it might be useful to include NSA and FBI membership on the SIG-I, at least when matters directly affecting their missions are addressed.

Normally, NSA has not had a role in reviewing special activities. It does not appear appropriate to add this Agency to the group responsible for reviewing those activities, except on those occasions in which NSA may be participating in or supporting them.

Sincerely,

LINCOLN D. FAURER
Lieutenant General, USAF
Director, NSA/Chief, CSS

Copy Furnished:

Secretary of State
Secretary of Defense
Counsellor to the President
Director of Central Intelligence
Assistant to the President for
National Security Affairs
Director, Federal Bureau of Investigation

L-117

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EXECUTIVE SECRETARIAT

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19	R. Gates		X		
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22					

SUSPENSE _____

Date

Remarks:

D/Executive Secretary

4 May 1981

Date

5657 (12-77)

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CONFIDENTIAL

Executive Registry
81-6236/2

²/₃ May 1981

MEMORANDUM FOR: Deputy Director of Central Intelligence
FROM: Director of Central Intelligence
SUBJECT: National Security Council Structure

1. I had breakfast with Meese today. I brought up, on the basis of your advice last evening, the matter of getting National Security Decision Directive No. 2 issued. He said he thought it had already been issued.

2. Attached is the Attorney General's new suggestion which you had heard about from Willard. The matter of FBI representation has already been resolved and it is Meese's thinking that terrorism should be handled outside the IG system at the principals' level for really critical matters and at some kind of interdepartmental level for reviewing and developing preparations, readiness, etc. There is already an interdepartmental mechanism under the chairmanship of State, and the Justice Department can handle terrorism in the United States on its own in that context. It will get its international intelligence input from State as well as directly from the intelligence community, and the handling of domestic threats are its business.

25X1

for William J. Casey

Attachment:
As stated

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[Redacted]

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EXECUTIVE SECRETARIAT

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14	D/EEO				
15	D/PPPM				
16	AO/DCI				
17	PB/NSC				
18	John Bross		X		
19	R. Gates		X		
20	D/ICS		X		
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22					
		SUSPENSE	Date		

Remarks: For appropriate review and comment per my conversation this date with

Executive Secretary
 1 May 81
 Date

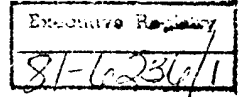
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L-117



Office of the Attorney General
Washington, D. C. 20530



April 29, 1981

Edwin Meese, III
Counsellor to the President
The White House
Washington, D.C. 20500

Re: National Security Council Structure

Dear Ed:

You will recall that a draft of a proposed National Security Decision Directive No. 2 was distributed at the March 26 National Security Council meeting for our consideration. I have reviewed that document and am enclosing a proposed revision that I believe takes into account our recent experiences in this area.

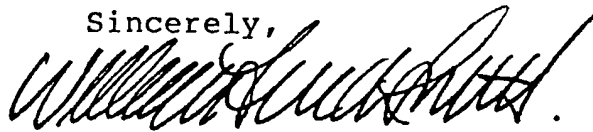
The revision recognizes the central role that the President intends the NSC itself will fulfill in the area of special activities and sensitive intelligence activities. Since these matters are currently provided for in Executive Order 12036, I believe it to be essential that the three elements of the existing NSC Special Coordination Committee (SCC) - special activities, sensitive intelligence collection operations, and counterintelligence activities - be accounted for in the forthcoming new version of the Executive Order.

My proposed revision also makes clear that the Director of Central Intelligence (DCI) is the President's primary adviser in the area of national foreign intelligence, and conforms the policy-making functions of the proposed SIG-I, which the DCI chairs, to the functions of the other Senior Interdepartmental Groups (SIG-FP and SIG-DP). Because the Attorney General and the Directors of the FBI and NSA have significant responsibilities in the areas of foreign intelligence, counterintelligence, and countering international terrorism, they have been included as members of the SIG-I. The revision also states more completely the functions of the Interdepartmental Groups (IG's) that will support the NSC and the SIG-I in these areas. The particular expertise and jurisdictional responsibilities of the various entities involved is recognized by designating chairmen of the IG's by reference to their functions. Thus, a DCI representative would

chair IG's dealing with foreign intelligence matters and an FBI Director representative would chair IG's dealing with counterintelligence matters. A Secretary of State representative would chair IG's dealing with international terrorism abroad, and a representative of the Attorney General would chair IG's dealing with international terrorism in the United States. These IG's could support both the NSC in its operational approval role and the SIG-I in its policy functions.

This structure seems to me to be a more appropriate mechanism for dealing with these sensitive and vitally important activities. I am providing copies of this proposal to the Secretaries of State and Defense, the Assistant to the President for National Security Affairs, and the Directors of Central Intelligence, FBI and NSA for their review and comment.

Sincerely,

A handwritten signature in black ink, appearing to read "William French Smith". The signature is written in a cursive, somewhat stylized script.

WILLIAM FRENCH SMITH
Attorney General

Enclosure

cc: (As stated.)

NATIONAL SECURITY DECISION
DIRECTIVE NUMBER 2

April 24, 1981

NATIONAL SECURITY COUNCIL STRUCTURE

I. National Security Council

General

The National Security Council (NSC) shall be the principal forum for consideration of national security policy issues requiring Presidential decision.

The functions and responsibilities of the NSC shall be as set forth in the National Security Act of 1947, as amended, except as further specified in this Directive.

The NSC shall meet regularly. Those heads of Departments and Agencies who are not regular members shall participate as appropriate, when matters affecting their Departments or Agencies are considered.

Special Activities, Sensitive Foreign
Intelligence Collection Operations,
Sensitive Counterintelligence Activities

The NSC shall consider all proposed special activities, and those foreign intelligence collection operations and counter-intelligence activities, including activities to counter international terrorism, that require NSC review under standards established by the NSC. When meeting for these purposes, the NSC shall include the Attorney General; the Assistant to the President for National Security Affairs; the Chairman of the Joint Chiefs of Staff; the Director of Central Intelligence; the Director of the Federal Bureau of Investigation; and the Director of the National Security Agency.

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Assistant to the President for National
Security Affairs

The Assistant to the President for National Security Affairs, in consultation with the members of the NSC, shall be responsible for determining and publishing the agenda and ensuring that the necessary papers are prepared and provided to the members or their designated staff members as far in advance of the meeting at which they will be discussed as possible. Decision papers shall be approved by the President and shall be disseminated by the Assistant to the President for National Security Affairs.

II. NSC Responsibilities of the Secretary of State

The Secretary of State is my principal foreign policy advisor. As such, he is responsible for the formulation of foreign policy and for the execution of approved policy.

I have assigned to the Secretary of State authority and responsibility, to the extent permitted by law, for the overall direction, coordination, and supervision of the interdepartmental activities incident to foreign policy formulation, and the activities of Executive Departments and Agencies of the United States overseas. Such activities do not include those of United States military forces operating in the field under the command of a United States area military commander, and such other military activities as I elect, as Commander-in-Chief, to conduct exclusively through military or other channels. Activities that are internal to the execution and administration of the approved programs of a single department or agency and which are not of such nature as to affect significantly the overall US overseas program in a country or region are not considered to be activities covered within the meaning of this Directive.

The Secretary of State is responsible for preparation of those papers addressing matters affecting the foreign policy and foreign relations of the United States for consideration by the NSC.

III. NSC Responsibilities of the Secretary of Defense

The Secretary of Defense is my principal defense policy advisor. As such, he is responsible for the formulation of general defense policy, policy related to all matters of direct and primary concern to the Department of Defense, and for the execution of approved policy. The Joint Chiefs of Staff are the principal military advisors to me, the Secretary of Defense, and the NSC.

I have assigned to the Secretary of Defense authority and responsibility, to the extent permitted by law, for the overall direction, coordination, and supervision of the interdepartmental activities relevant to defense policy formulation.

The Secretary of Defense is responsible for preparation of those papers addressing matters affecting the defense policy of the United States for consideration by the NSC.

IV. NSC Responsibilities of the Director of Central Intelligence

The Director of Central Intelligence is my principal advisor on national foreign intelligence matters, responsible for the formulation of policy and proposals relating to such matters, as set forth in relevant Executive Orders. I have assigned to the Director of Central Intelligence authority and responsibility, to the extent permitted by law and Executive Order, for the overall direction and coordination of interdepartmental activities incident to such matters.

The Director of Central Intelligence is responsible for the preparation of papers addressing matters affecting the national foreign intelligence activities of the United States for consideration by the NSC.

V. Interagency Groups

To assist the NSC at large and its individual members in fulfilling their responsibilities, interagency groups are established as described herein. The focus of these interagency

- 4 -

groups is to establish policy objectives, develop policy options, make appropriate recommendations, consider the implications of agency programs for foreign policy or overall national security policy, and undertake such other activities as may be assigned by the NSC.

A. The Senior Interagency Group -- Foreign Policy (SIG-FP)

To advise and assist the NSC in exercising its authority and discharging its responsibility for foreign policy and foreign affairs matters, the SIG-FP is established. The SIG-FP shall be composed of the The Director of Central Intelligence; the Assistant to the President for National Security Affairs; the Deputy Secretary of State (Chairman); the Deputy Secretary of Defense or Under Secretary of Defense for Policy; and the Chairman, Joint Chiefs of Staff. Representatives of other Departments and Agencies with responsibility for specific matters to be considered will attend on invitation by the Chairman.

The SIG-FP will:

1. Ensure that important foreign policy issues requiring interagency attention receive full, prompt, and systematic consideration;
2. Deal with interdepartmental matters raised by any member or referred to it by subordinate interagency groups, or, if such matters require higher-level consideration, report them to the Secretary of State for decision or referral to the NSC;
3. Assure a proper selectivity of the foreign policy/foreign affairs areas and issues to which the United States applies its efforts;
4. Monitor the execution of approved policies and decisions; and
5. Evaluate the adequacy and effectiveness of interdepartmental overseas programs and activities.

A permanent secretariat, composed of personnel of the State Department augmented as necessary by personnel provided in response to the Chairman's request by the Departments and Agencies represented on the SIG-FP, shall be established.

B. The Senior Interagency Group -- Defense Policy (SIG-DP)

To advise and assist the NSC in discharging its authority and responsibility for defense policy and defense matters, the SIG-DP is established. The SIG-DP shall consist of the The Director of Central Intelligence; the Assistant to the President for National Security Affairs; the Deputy or an Under Secretary of State; the Deputy Secretary of Defense (Chairman); and the Chairman, Joint Chiefs of Staff. Representatives of other Departments and Agencies with specific matters to be considered will attend on invitation by the Chairman.

The SIG-DP will:

1. Ensure that important defense policy issues requiring interagency attention receive full, prompt, and systematic consideration,
2. Deal with interdepartmental matters raised by any member or referred to it by subordinate interagency groups, or if such matters require higher-level consideration, report them to the Secretary of Defense for decision or referral to the NSC; and
3. Monitor the execution of approved policies and decisions.

A permanent secretariat composed of personnel of the Department of Defense augmented as necessary by personnel provided in response to the Chairman's request by the Departments and Agencies represented on the SIG-DP, shall be established.

C. The Senior Interagency Group -- Intelligence (SIG-I)

To advise and assist the NSC in discharging its authority and responsibility for intelligence policy and intelligence matters, the SIG-I is established. The SIG-I shall consist of the Director of Central Intelligence (Chairman); the Assistant to the President for National Security Affairs; the Deputy Secretary of State; the Deputy Secretary of Defense; the Deputy Attorney General; the Director of the Federal Bureau of Investigation; the Chairman, Joint Chiefs of Staff; and the Director of the National Security Agency. Representatives of other Departments and Agencies with responsibility for specific matters to be considered will attend on invitation by the Chairman.

The SIG-I will:

(1) Ensure that important intelligence policy issues requiring interagency attention receive full, prompt, and systematic consideration,

(2) Deal with interdepartmental matters raised by any member or referred to it by subordinate interagency groups, or if such matters require higher-level consideration, report them to the Assistant to the President for National Security Affairs for decision by the NSC; and

(3) Monitor the execution of approved policies and decisions.

A permanent secretariat composed of personnel of the Central Intelligence Agency, augmented as necessary by personnel provided in response to the Chairman's request by the Departments and Agencies represented on the SIG-I, shall be established to support the SIG-I.

D. Regional and Functional Interagency Groups

To assist the SIG-FP, Interdepartmental Groups (IGs) shall be established by the Secretary of State for each geographic region corresponding to the jurisdiction of the geographic bureaus in the Department of State, for Political-Military Affairs, and for International Economic Affairs. Each IG shall comprise the Director of Central Intelligence; the Assistant to the President for National Security Affairs; the Chairman, Joint Chiefs of Staff; the appropriate Assistant Secretary of State (Chairman) and a designated representative of the Secretary of Defense. Representatives of other Departments and Agencies with responsibility for specific matters to be considered will attend on invitation by the Chairman. The IG for International Economic Affairs will, in addition to the above membership, include representatives of the Secretary of Treasury, the Secretary of Commerce, and the U.S. Trade Representative.

The Assistant Secretaries of State, in their capacities as Chairmen of the IGs, will assure the adequacy of United States policy in the areas of their responsibility and of the plans, programs, resources, and performance for implementing

that policy. They will be responsible for the conduct of interagency policy studies within the areas of their responsibility for consideration by the SIG.

The Regional IGs also shall prepare contingency plans pertaining to potential crises in their respective areas of responsibility. Contingency planning will be conducted under the direction of and in coordination with the Chairman of the Political-Military IG.

To deal with specific contingencies, the IGs will establish full-time working groups which will provide support to the crisis management operations of the NSC. These groups will reflect the institutional membership of the parent body, together with such additional members as may be required to respond to the contingency with the full weight of available expertise.

To assist the SIG-DP, IGs shall be established by the Secretary of Defense to consider interdepartmental activities of direct and primary concern to the Department of Defense and defense policy.

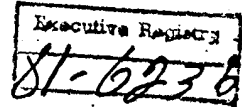
To assist the SIG-I, IG's shall be established by the SIG-I to consider intelligence policy issues. Each IG shall consist of representatives of the SIG-I members and, upon invitation of the IG chairman, representatives of other Departments and Agencies with responsibility for specific matters to be considered. A representative of the Director of Central Intelligence shall chair IG's dealing with national foreign intelligence matters. A representative of the Director of the Federal Bureau of Investigation shall chair IG's dealing with counterintelligence, except for international terrorism. A representative of the Secretary of State shall chair IG's dealing with international terrorism abroad, while a representative of the Attorney General shall chair IG's dealing with international terrorism in the U.S. The chairmanship of IG's dealing with other types of matters shall be determined by the SIG-I when such additional IG's are formed.

As deemed necessary to deal with specific operational proposals, the IG's will establish working groups that will provide support to the approval mechanisms of the NSC for such matters. These groups will reflect the institutional membership of the parent body, together with such additional members as may be required to deal with the specific proposal with the full weight of available expertise.

The operational responsibility or authority of a Secretary or other Agency Head over personnel from the Department or Agency concerned serving on IGs -- including the authority to give necessary guidance to the representatives in the performance of IG duties -- is not limited by this Directive.

CONFIDENTIAL

January 20, 1961

NATIONAL SECURITY DECISION DIRECTIVE 1

To: The Vice President
 The Secretary of State
 The Secretary of the Treasury
 The Secretary of Defense
 The Attorney General
 The Secretary of Commerce
 The Secretary of Energy
 The Director of the Office of Management & Budget
 The Director of Central Intelligence
 The United States Representative to the United Nations
 The Counselor to the President (Policy)
 The Chairman, Council of Economic Advisers
 The Assistant to the President for National Security Affairs
 The Director, Arms Control and Disarmament Agency
 The Chief of Staff
 The Chairman, Joint Chiefs of Staff

Subject: Establishment of NSC Decision and Study
 Directive Series

The following two directive series are hereby established to inform the Departments and Agencies of Presidential actions:

NATIONAL SECURITY DECISION DIRECTIVE (NSDD)

This series shall be used to promulgate Presidential decisions implementing national policy and objectives in all areas involving national security.

NATIONAL SECURITY STUDY DIRECTIVE (NSSD)

This series shall be used to direct studies be undertaken involving national policy and objectives in all areas of national security.

The Presidential Review Memorandum (PRM) and Presidential Decision (PD) series are hereby abolished. A PSDD/NSC will be issued shortly setting forth the status and disposition of existing PRMs, PDs and other NSC directives.

L-117

EXECUTIVE SECRETARIAT (O/DCI)

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11	IG				
12	Compt				
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14	D/EEO				
15	D/Pers				
16	AO/DCI				
17	C/IPS				
18	John Bross		X		
19	ES		X		
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SUSPENSE DATE: ASAP

Remarks: Attached are the 3 draft NSC DD's Mr. Casey obtained. Mr. Bross asked that I convey to you to develop coordinated comment on same.

Executive Secretary
27 January 1981

Date

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