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X 8/12 Asst. Director, OMB

- (1) X Executive for Operations
- (2) X Executive for Personnel & Admin.
- (3) X Executive Director

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(a) Draft Admin. Order
9 Aug. 48.

(b) Memo fr. Acting
Asst. Dir.
Collection to
Exec. Dir., 8
Aug 48, "Flow of
Information and
Intelligence."

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1. The Office of Research and Evaluation cannot concur in Reference (a) in its present form, which is substantially identical with that of a draft prepared in Central Records early in June. Our objections to it have been repeatedly expressed and apparently accepted, only to be subsequently disregarded. They should be well understood by now.

2. The essence of our objection is that the application of the procedures prescribed in the draft to the flow of intelligence information and intelligence to the Office of Research and Evaluation would seriously hinder and in some respects prevent that Office's performance of its assigned mission.

3. It is manifest in the language of the text, paragraph 4 onward, that these procedures were devised with a view solely to the control of correspondence. Paragraph 2, however, and the revised

flow chart, expressly require that the normal flow of information and intelligence to ORE be processed in the same way. Literal adherence to such a procedure can result only in farcical delay, insecurity, and confusion. Such a system could not be proposed or insisted upon by anyone experienced in the production of intelligence. Likewise the text reveals no comprehension of the functions assigned to the Information Center and Library Branches of ORE in OIG Administrative Order

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4. The Executive for Personnel and Administration, in previous discussions of this subject, has always agreed with us that the procedures described in the draft should not apply to the flow of information and intelligence to ORE, provided that we undertook to report promptly to Central Records the location of such materials received by us directly. We could readily concur in an unambiguous draft prepared on that basis. (Para 4 a (2) of the present draft does not cover the point, since it is expressly limited to exceptional cases.)

5. We are urged to concur in the present draft on the ground that its procedures will not actually be applied to the flow of information and intelligence. The only possible basis for such an argument would be an oral understanding that the written text does not mean what it says. If it does, our objection stands; if it does not, it should be amended.

6. Our view is that the flow of information and intelligence and the processing of other papers are totally different matters which cannot be combined in one Order without confusion and ambiguity. In Reference (b) the Acting Assistant Directors for Collection and Dissemination and the Acting Chief of the ICAPS concurred in this view. The Executive for Operations also appeared to accept it.

7. Even if the present draft were limited to the control of correspondence and other papers exclusive of intelligence information and intelligence, it would be objectionable as an example of shoddy draftsmanship. The specifications under this head are innumerable; considerations of time and space forbid their presentation here. Some instances are merely absurd, but most have substantive importance. The fact that no one else has made this observation persuades us that we, because of our conviction that we would be the principal victims of this Order, have examined the text in greater detail than has anyone else concerned. We are prepared to suggest certain specific revisions in the interest of clarification and good sense, and to point out other passages that require attention. It is, however, an abuse of the Office of Research and Evaluation that it should have to perform elementary editing and redrafting with respect to drafts prepared in the Executive Staff.

8. Recommendations:

a. That the Executive for Operations be instructed to

draft two Administrative Orders,

(1) One, based on the present draft, to govern the processing of correspondence and other papers, exclusive of intelligence information and intelligence.

(2) The other, based on Reference (b) and on paragraph 4 above, to govern the processing of intelligence information and intelligence.

b. That insofar as Reference (a) is used in preparing the draft recommended in paragraph 7 a (1), it be thoroughly re-written in the interest of clarity and good sense (not again clipped and repatched).

**LUDWELL L. MONTAGUE
Acting Asst. Director
Research and Evaluation**

**Inf. cc Acting Asst. Dir. Collection
Acting Asst. Dir. Dissemination ✓
Acting Chief ICAPS**