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*x Director*

THE JOINT CHIEFS OF STAFF  
WASHINGTON

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27 October 1943.

MEMORANDUM FOR THE DIRECTOR OF STRATEGIC SERVICES:

Subject: Functions of the Office of Strategic Services.

Enclosure: J.C.S. 155/11/D (Copy No. 69).

The enclosed directive for the Office of Strategic Services, which was approved by the Joint Chiefs of Staff in their 120th meeting on 26 October, supersedes J.C.S. 155/7/D and is forwarded for compliance.

*A. J. McFarland*  
A. J. McFARLAND,  
Colonel, G.S.C.,  
Deputy Secretary

Copies to:  
A.C.S., OPD  
Aide to Cominch



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S E C R E T

COPY NO. 69

J.C.S. 155/11/D

27 October 1943

Pages 1 - 6 incl.

JOINT CHIEFS OF STAFF

DIRECTIVE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

Note by the Secretaries

The Enclosure is a Directive with respect to the Functions of the Office of Strategic Services approved by the Joint Chiefs of Staff in their 120th Meeting. This Directive supersedes all directives and terms of reference previously approved by the Joint Chiefs of Staff.

F. B. ROYAL,

A. J. McFARLAND,

Joint Secretariat.

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ENCLOSURE

DIRECTIVE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

1. AUTHORITY

By Military Order of the Commander in Chief, dated 13 June 1942, as amended by Presidential Executive Order of 9 March 1943, the Office of Strategic Services was established as an operating agency of the Government under the direction and supervision of the Joint Chiefs of Staff.

2. FUNCTIONS

The Office of Strategic Services is designated as the agency of the Joint Chiefs of Staff charged with the functions and duties described hereinafter in paragraphs 3 to 10, inclusive.

3. SECRET INTELLIGENCE

a. The Office of Strategic Services is authorized to:

(1) Collect secret intelligence in all areas other than the Western Hemisphere by means of espionage and counter-espionage, and evaluate and disseminate such intelligence to authorized agencies. In the Western Hemisphere, bases already established by the Office of Strategic Services in Santiago, Chile, and Buenos Aires, Argentina, may be used as ports of exit and of entry for the purpose of facilitating operations in Europe and Asia, but not for the purpose of conducting operations in South America. The Office of Strategic Services is authorized to have its transient agents from Europe or Asia touching points in

S E C R E T

the Western Hemisphere transmit information through facilities of the Military Intelligence Service and of the Office of Naval Intelligence.

(2) Establish and maintain direct liaison with Allied secret intelligence agencies.

(3) Obtain information from underground groups by direct contact or other means.

(4) Establish and maintain direct liaison with military and naval counter-intelligence, Federal Bureau of Investigation, and other Government agencies engaged in counter-intelligence.

4. RESEARCH AND ANALYSIS

The Office of Strategic Services will (1) furnish essential intelligence for the planning and execution of approved strategic services'\* operations; and (2) furnish such intelligence as is requested by agencies of the Joint Chiefs of Staff, the armed services and other authorized Government agencies. To accomplish the foregoing no geographical restriction is placed on the research and analysis functions of the Office of Strategic Services, and the following specific activities will be performed:

a. Accumulation, evaluation and analysis of political, psychological, sociological, economic, topographic and military information required for the above.

b. Preparation of such studies embracing the foregoing factors as may be required.

c. Preparation of the assigned sections of Joint Army and Navy Intelligence Studies (JANIS), together with such maps, charts and appendices as may be required to accompany these sections.

\* As used in this directive, the term "strategic services" includes all measures (except those pertaining to the Federal program of radio, press, publication and related foreign propaganda activities involving the dissemination of information) taken to enforce our will upon the enemy by means other than military action, as may be applied in support of actual or planned military operations or in furtherance of the war effort.

S E C R E T

d. Preparation of such maps, charts and illustrations as may be requested by the agencies of the Joint Chiefs of Staff and authorized agencies of the War and Navy Departments.

5. SECRET OPERATIONS

The secret operations included in this paragraph will be conducted within enemy countries and enemy occupied or controlled countries, and from bases within other areas, including neutral areas, where action or counter-action may be effective against the enemy.

a. Morale Subversion

The Office of Strategic Services is responsible for the execution of all forms of morale subversion by diverse means including;

False rumors, "freedom stations", false leaflets and false documents, the organization and support of fifth column activities by grants, trained personnel and supplies and the use of agents, all for the purpose of creating confusion, division and undermining the morale of the enemy.

b. Physical Subversion

The Office of Strategic Services is responsible for the execution of approved special operations including;

(1) Sabotage.

(2) Organization and conduct of guerrilla warfare. Personnel to be provided for guerrilla warfare will be limited to organizers, fomenters and operational nuclei.

(3) Direct contact with and support of underground resistance groups.

(4) The conduct of special operations not assigned to other Government agencies and not under the direct control of the theater or area commanders.

(5) The organization, equipment and training of such individuals or organizations as may be required for special operations not assigned to other Government agencies.

S E C R E T

6. STRATEGIC SERVICES -- PLANNING, EXECUTION, DOCTRINE AND TRAINING

The Office of Strategic Services is charged with:

a. The planning, development and execution of strategic services for the Joint Chiefs of Staff and the development of doctrine covering such services.

b. The training of personnel for strategic services.

7. WEAPONS AND EQUIPMENT

The Office of Strategic Services will be responsible for the progressive and orderly development of operating procedure and the characteristics of special weapons and special equipment for special operations not assigned or pertinent to other U.S. Government agencies. When approved by the Office of Scientific Research and Development, such special weapons and special equipment may be developed by the Office of Strategic Services in collaboration with the Office of Scientific Research and Development. The characteristics having been so established will be presented to the Assistant Chief of Staff, G-4, War Department General Staff and the Vice Chief of Naval Operations for transmittal to the appropriate supply agency for further development or procurement. Weapons, equipment and supplies for the Office of Strategic Services will be programmed and procured in accordance with the pertinent Joint Chiefs of Staff directives and current Army and Navy instructions based thereon.

8. CONTACT WITH FOREIGN NATIONALITY GROUPS

The Office of Strategic Services is authorized, in consultation with the Department of State, to maintain contact with foreign nationality groups and individuals in the United States for the purpose of obtaining information.

9. COMMUNICATIONS

The Office of Strategic Services shall be responsible for the planning, organization and operation of essential communications required for field and training activities in connection

S E C R E T

with approved projects. Existing communication facilities will be utilized wherever possible. The programming and procurement of communications equipment will be made only after approval therefore has been secured from the Assistant Chiefs of Staff, G-4, War Department General Staff, or the Vice Chief of Naval Operations, depending on which service has primary interest in the particular type of communications equipment under consideration.

10. LIAISON WITH OTHER AGENCIES

The Office of Strategic Services is authorized to maintain liaison with other interested Government agencies.

11. COORDINATION OF STRATEGIC SERVICES PROGRAMS

Strategic services programs are supplementary to and must be coordinated with military programs. To insure this, a planning group to act as a joint medium shall be set up in the Office of Strategic Services for supervising and coordinating the planning and execution of the strategic services programs. The Office of Strategic Services Planning Group shall consist of:

- a. One member appointed by the Secretary of State, two members appointed by the Chief of Staff, U.S. Army, two members appointed by the Commander in Chief, U.S. Fleet and Chief of Naval Operations, and four members, including the Chairman, appointed by the Director of Strategic Services.
- b. The members of the Office of Strategic Services Planning Group shall be available for full-time duty and shall be free from other assigned duties.
- c. An Advisory Committee comprising representatives from the Office of Economic Warfare, Coordinator of Inter-American Affairs, Treasury Department and from time to time representatives of such other Government agencies as may be called upon to serve, shall be set up to serve with the Planning Group, either as individual members or as a committee when requested by the Chairman of the Group, to consider matters affecting the respective agencies represented on the Committee. Members

S E C R E T

of the Advisory Committee will advise the Planning Group as to how their respective agencies can be of assistance in insuring the success of strategic services plans.

d. All major projects and plans for strategic services will include measures for political, cultural and economic pressures to be applied. In the case of economic pressures the projects and plans will indicate only the results desired from the Office of Economic Warfare.

e. All major projects and plans for strategic services will be integrated with military and naval programs by the Office of Strategic Services Planning Group and, after approval by the Director of Strategic Services, submitted to the Joint Chiefs of Staff through the Joint Staff Planners for final approval.

12. GENERAL PROVISIONS

a. Interchange of Information.

The Military Intelligence Service, the Office of Naval Intelligence and the Intelligence Service, Office of Strategic Services, will provide for the complete and free interchange of information, evaluated as to creditability of source, required for the execution of their respective missions.

b. Security Control.

The timing of strategic services measures initiated in the United States is subject to the direction of Security Control.

c. Control by Theater Commanders.

All activities within organized theaters or areas are subject to direct control by the commander concerned who is authorized to utilize the organization and facilities of the Office of Strategic Services in his theater or area in any manner and to the maximum extent desired by him.