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MEMORANDUM FOR: Director of Central Intelligence

SUBJECT:

Relations with the Congress for the Coming Year

- l. This memorandum contains a number of recommendations for approval of the Director of Central Intelligence. In view of the fact that most of the matters are not susceptible of precise recommendations, it is believed highly desirable that each of the matters be discussed to determine the desired approach to each. It is suggested that General Cabell, Mr. Kirkpatrick, Colonel White, Mr. Houston and Mr. Warner be included in such a discussion.
- 2. There is attached a report primarily of a statistical papere pertaining to congressional relations for the second session of the 85th Congress. The report is in some detail and clearly indicates the stepped-up interchange between the Agency and the Congress in the past year. The data in the report formed the basis for the previous memorandum forwarded to you for discussion with the President's Board of Consultants on Foreign Intelligence. Consequently, the attached report can be considered as reference material.
- 3. One of the most difficult problems in the area of congressional relations is to inform, in an appropriate manner, the Congress of our activities. The first step in informing the Congress is to brief fully our own subcommittees on the tasks and functions of the Agency and how these are performed. Such a briefing would necessarily deal with the question that is repeatedly raised concerning the large number of headquarters personnel. While some attempts have been made to accomplish such a briefing it has not been done in recent years and, in any event, probably should be done annually. For this purpose I recommend that an informal group composed of representatives of the three major components and the

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Legislative Counsel be instructed to prepare a presentation designed to inform our subcommittees about the Agency. This work should be started now with the view of having rehearsals or previews of the presentation for your approval within the next month to six weeks in order that the final presentation can be complete and the Agency ready at a moment's notice to make the briefing when the 86th Congress convenes.

- 4. A second step in informing the Congress is the responsibility of our subcommittees and their chairmen. It is normal practice for subcommittees to report to the full committees and in turn the full committees report to their respective houses as a whole. While any such reports on CIA could necessarily be brief and general because of the security problem, there would seem to be no reason why the general practice of making such reports should not prevail. I believe it desirable, at the time of the detailed presentation to our subcommittees, that the DCI should request the chairman of the subcommittee to report the fact of briefing and review of Agency activities by the subcommittee to the full committee with the recommendation that an appropriate report be made to the full Senate or House as the case might be.
- 5. Another part of the problem of informing the Congress is the question of a briefing of a select group of Congressmen on projects AQUATONE and AUTOMAT. I think it would be highly desirable to have a presentation prepared on these two projects in such a manner that it could be a separable part, but in harmony with, the over-all Agency presentation. Therefore, I recommend that such a presentation be prepared to be available when the necessary approvals have been secured and when the opportunity arises to brief appropriate Senators and Representatives. As an alternative or supplement to such a presentation it might be desirable to conduct a special briefing on AQUATONE and AUTOMAT at the Stewart Building.
- 6. A somewhat different problem has already been raised in the CIA Appropriations Subcommittee of the House where Mr. Cannon has queried if there could be established some method of briefing the Subcommittee on world affairs on a periodic basis. A possible solution to this problem would be to offer periodic intelligence briefings for the members of the CIA Subcommittee of the House Appropriations Committee. This could include such staff members as Kenneth Sprankle and Samuel Crosby. A similar offer could be made to the other CIA subcommittees.

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- 7. Another problem to be considered is the question of increasing the authorization for our building. We are clearly on record with our committees to the effect that the present authorization is not sufficient to house all of our headquarters' personnel. Certainly the House Appropriations group is most sympathetic with our problem. The necessary cost estimates should be prepared in order to raise this question with our committees during the first session of the 86th Congress. It is neither necessary nor desirable to establish a time schedule on presenting such a request at this time but we should be prepared to raise it at any time when it appears opportune.
- 8. We are certain to see measures introduced in this new Congress calling for a Joint Committee on Foreign Intelligence. Equally certain is the fact that Senator Mansfield (assuming he is reelected) will be in the vanguard of those introducing measures. Some general plans should be formulated to deal with Mansfield and the Joint Committee problem itself. In the very near future we shall forward to you an analytical paper on this subject attempting to discuss both the advantages and disadvantages of a Joint Committee.
- 9. Among the many individual members there are two whom I believe should receive special attention. Mr. McCormack as the majority leader, as Chairman of the House Select Committee on Astronautics and Space Exploration, and because of his senior position should be contacted and assistance offered. Also of interest is Senator Dirksen now minority whip and quite likely to become the minority leader in the 86th Congress. He too should be contacted and be given a general briefing on Agency functions.
- 10. In the meantime, of course, the more routine activities of this office will continue in the fields of debriefing after foreign travel and in special cases briefing prior to foreign travel. In addition, we hope to make available to selected Senators and Representatives, with particular emphasis on the members of our subcommittees, briefings from our Station Chiefs abroad. These will be brought up individually for your approval.

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JOHN S. WARNER
Legislative Counsel

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