

AIR

RGB-A- 9151

Chief, RR

Chief, Berlin Operations Base

INFO: COM

Operational/CALL/CADORY/CART/CARBOHYDRATE

CARBOHYDRATE's Security Report and  
Comments Concerning the Political  
Objectives of CADROIT

1. For your information and for the completion of the file, attached as Attachment "A" is a translation of CARBOHYDRATE's comments concerning the political functions and activities carried out by CADROIT. For your information, "Central Office" as used in the memorandum refers to KUGOWN.
2. Attached also as Attachment "D" is a translation of a security report prepared by CARBOHYDRATE concerning CADROIT.
3. Both of the attachments have been discussed by me with the appropriate CADRAIN personnel. There is some considerable disagreement concerning the validity of some of CARBOHYDRATE's comments, and a further analysis of them is presently being conducted. CARBOHYDRATE's position is admittedly a difficult one; and as soon as the analysis thereof is completed, specific recommendations will be made to remedy some of the problems discussed in the attachments. This material is being furnished for your information and in order that you will have a complete picture of the CADROIT organization.

[ ]

2 November 1953

hmr:mpd

Distribution:

- 3 - EE (w/attachs "A", "D"; 1 cy Attach."B"; 1 cy Attach."C")
- 3 - COM " " " "
- 1 - CADRAIN " " "
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Attachments - UNSEPCOV

- Attach. "B" - Original Report, para 1
- Attach. "C" - " " " " 2 COPY

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TRANSLATION

CADROIT, as its name indicates, has the external appearance of an organization of legal character. Among the population of East and West, as well as abroad, it is considered to be an organization with dual functions. On the one hand, it is a kind of prosecuting authority, whose function it is to record and publicize the crimes which have been committed in the Soviet Zone and East Berlin against the legal concepts of the free world, and to investigate these further in order to prepare for prosecution on "X" day. On the other hand, it is a large bureau of lawyers who closely register the legal rights of the zonal population, and who offer good advice and good information about the various possibilities of keeping contact with the Communist authorities and of free movement within the framework of the Soviet Zone laws and decrees. Up to now, CADROIT has fulfilled both tasks well and continues to do so, so that it enjoys a great deal of confidence everywhere and its reputation continues to grow. In its legal function, CADROIT is of great help to the Soviet Zone population, as well as to West German authorities, organizations, and private individuals.

These legal functions themselves, however, do not give CADROIT the right to exist as an independent special Western organization. If one is to start from the basic principle of Germany's unity, under free conditions, it would be more proper to limit it to the necessary legal functions, to proclaim CADROIT as the proper legal authority of the Soviet Zone, to consider it as part of the all German judiciary system (i.e., part of the Federal Ministry of Justice), which has been forced by extraordinary conditions to exercise its functions outside of its territory of jurisdiction; that is, in an emigratory status. CADROIT is being recognized by many official authorities and private individuals in West Germany as an organization of at least quasi-legal character. This has been proven by many official inquiries for information, opinions and advice by CADROIT. Considering only these functions of CADROIT, it would be hard to understand why CADROIT has not simply been attached to West German authorities, and why it should not be financed by the Ministry of Justice.

Actually, however, from the point of view of the West--not of West Germany!--CADROIT has far more important functions within the framework of the conduct of the cold war. The operative task of the spiritual guidance of the resistance in the Soviet-occupied zone must be solved centrally. However, a satisfactory solution can be obtained only if the central office, which has the material means available, is granted proper support. This support must necessarily be guided by an analytical interpretation of the exceptional German conditions and the German mentality, but without emphasizing or hiding existing nationalistic interests. The support of the central office must be the main function of an organization which has been deployed by the former as German support troops. It has

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two tasks: (1) the transmittal of as much factual information as possible in order to give the central office the necessary clear understanding of the methods and tactics to be used in the conduct of the cold war; and (2) to take, after evaluation, proper operational/agitational actions, which should be guided by (a) the directives of the central office and (b) the organization's own finding after consultation with the central office.

As has already been stated, the necessity of this political function arises out of the subjectively established goals of CADROIT as a support organization for the conduct of the cold war.

A knowledge of the national resentments of the West German mentality clearly indicates that even today this subjective goal determination should not come directly to the surface. This, however, is no reason to surrender to the fear of having these connections to the central office discovered and therefore to consider this political function a necessary evil which, in addition to the legal functions, has to be unenthusiastically executed by necessity, in order to preserve the good will of the central office. Quite to the contrary, in line with the objective, i.e., the German, or at least the Soviet Zonal viewpoint, the emphasis has been shifted to the political functions for quite some time now. The Soviet Zone population demands the unconditional support of the West, as evidenced by the growing internal resistance against the Eastern terror regime and which found its culmination in the open explosion on 17 June 1953. The population is willing to accept all help and support in its struggle for freedom. It does not care whether or not this is a pure German action, for it knows only too well that West Germany alone is not in a position to exercise a decisive influence upon the struggle.

In line with this, the unorganized rebellion of 17 June 1953 has created a desire in the population for a full-fledged organized resistance guided by the West. Again and again, our workers and visitors air their desires for better support in the political struggle. We have received such demands as "give us a resistance radio station", "give us directives as to how we are to conduct ourselves and how we are to advance tactically and practically during strikes, protest, passive resistance, demonstrations, rebellions, acts of sabotage, etc". A considerable percentage of the visitors, and an even larger percentage of co-workers, come to us not because of our legal functions, but because of our political functions.

What, then, is the attitude of the leading persons, i.e., the directorate [ ] and [ ] and the section chiefs (Hauptabteilungsleiter), toward the necessity for increasing the political function? Unfortunately, it must be noted that in this connection there has been a lack of will, courage, and action to cope with the political situation through emphasis of the political function.

It is true that whenever he is in Berlin, [ ] has tried, since 17 June, to spur the case officers on to more "operational" work. However, it is uncertain whether he has done this on his own initiative, or as a

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result of a directive from the central office. The result has been a few leaflets and radio broadcasts, which originated during a period when there were few visitors. This operational work, however, has been done only reluctantly for the following reasons:

1. Jurists have to do this work. These, however, adhere too closely to strict forms of legalistic thought and are therefore too inflexible and one-sided for political agitation.
2. The material (information) has to be gathered with a great deal of effort through scattered interrogations. The result is rather thin. This shows clearly how much the debriefing of visitors has been neglected up to now, and how disorderly the visitors' records have been kept. The reason for this is that the legal function is being considered the main task. Even  and the press section demand an interrogation of all visitors on such topics as broadcast receiving, SSD, suggestions and opinions concerning support, organization and direction of resistance in the Sovzone, and attitude of the population toward Adenauer's West-German policies, such a task cannot be fulfilled satisfactorily.  should realize this. The individual jurists specializing in certain fields do not have the proper qualifications to function as information gathering specialists, and furthermore they simply do not have time for this.

As soon as the stream of visitors swells, neither the counselor (Besucherberater) nor the case officer (Fachreferent) has sufficient time for interrogation, if he is to finish his work during office hours. For in addition to his work he is to make good (i) visitor contact reports and is to take care of a co-worker from his responsible area in a careful and thorough manner. However, due to lack of time even this requirement is being fulfilled very poorly. How, then, should there be additional time and enthusiasm to engage in good operation work? Furthermore,  himself is blocking the use of workers for political-operational activities. He does this by permitting himself to be influenced to initiate certain legal aid action, which is to achieve the purpose of maintaining and increasing the legal reputation of CADROIT. In a recent example of this, i.e., an action on social support (Unterhaltungsangelegenheiten) not even this purpose was achieved since we were flooded with throngs of useless visitors, such as housewives.

The fact remains that most CADROIT jurists concur with  and  in their desire strictly to preserve a neutral and objective, legal appearance of the organization. In this endeavor they are strengthened by the following.

1. Personal ambitions aimed at the future. A legal reputation affords good connections in West German and abroad. A future

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assumption of leading functions in a reunited national German state sets as a pre-requisite a good legal and German reputation in West Germany.

2. A fear of the resignation of several section chiefs, who allegedly would resign from CADROIT as soon as it would become clear to them that there will be an emphasis on the political tasks thereby forcing the organization to assume the role of a quasi-secret service and or propaganda organization. Among the individuals who would resign are LEUTWEIN, BRANDT and TEUPITZ. "They are irreplaceable!"
3. Their thesis that even in the Sovzone CADROIT's reputation is based on its legal work, and that this reputation would be destroyed if it became known that CADROIT is engaged in political work.

In practice, this means that CADROIT must continue to be cautious in preserving its reputation and not to risk it through political exploitation, even if the political situation requires this. At the present, this thesis is completely wrong, inasmuch as, as has been cited above, the population of the Soviet occupation zone is calling for active political resistance. It is wrong to ignore practical necessity in order to preserve a reputation. Furthermore, it has been known to the population for a long time that CADROIT is "a center of espionage and imperialistic agents". The population reads this repeatedly in the East press. Regardless of whether or not they believe it, they know to what danger they are exposed if they contact CADROIT, and still they appear in large numbers. They come out of political necessity, as well as in order to take advantage of CADROIT's legal functions. This is the purpose of their visits, not the objective/legal reputation of CADROIT.

In conclusion let it be said that CADROIT in its present arrangement of personnel and its uncontrollable working methods is not capable of fulfilling its necessary political tasks. On the one hand, there is a lack of will for this work on the part of many employees, especially among the directors. I have the feeling that one considers the direction by the central office burdensome. It may be that I am wrong if I have the impression that even [ ] and [ ] press the frequently mentioned basic principle: "We wish to exploit the 'Ami's' materially as long as possible. Other than that, we will tend to our national business without them, i.e., we want to use their friendly material help to put Germany back on its feet. Once we are free and independent again, then they can do nothing to us". Such statements as "they don't have the slightest idea", or "their work is junk", or "they don't understand the German situation or mentality" proves at least that, even if some of these statements are true, no effort is being made to eliminate the mistakes by working together with, and for, the central office. On the other hand, even if one ignores the lack of good will, there is a

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serious shortcoming in the direction of CADROIT's political function. Among the section chiefs and Referenten there is a lack of energetic, practical men, who are qualified not for the legal, but for the political tasks.

Furthermore, and this must be clearly stated, the personnel is not sufficient to achieve a thorough working schedule, even if the stream of visitors is not equally strong at all times. A solution should, nevertheless, be found to have available a sufficient reserve of workers. In this connection especially the question of secretaries has reached a catastrophic stage. Only [ ] LEUTWEIN, HANSEN, Dr. ERBER, Dr. BERGER and BLUHM each have a stenographer for themselves. All other secretaries work for two or three men. Should one or two ladies be absent due to sickness or leave, Mrs. VON ROSENBERG frequently is at a loss in assigning secretaries. For this reason it is even more difficult for me to understand why LADELL rejected by suggestion to replace NETTESHEIM, who is resigning her half-day position, with a full-time secretary. His answer to my suggestion was: "This is out of the question. We have enough secretaries. We need no new ones. Only if I can save some money will I be able finally to increase the salaries."

[ ] frequently has good ideas for individual tasks; however, he chiefly lacks a clear view and a practical talent for organization. He mostly floats above everything and tries very hard to reflect CADROIT's reputation as he sees and desires it in his "aristocratic" (external) demeanor. Nevertheless, he frequently likes to mix into the administrative work (personnel and organization) and, since he is not a practical man, he frequently commits errors, especially in the field of security. His affair with Miss FOERSTER is known to everyone in CADROIT. However, at the moment, no one in CADROIT seems to be disturbed about it; everyone merely laughs about it.

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6 October 1953

SUBJECT: Position and Work of the Security Chief within CADROIT

1. At the very beginning, when I was introduced into CADROIT by [ ] and FROELICH, I noticed what people were thinking about the Security Section at CADROIT. Nearly everywhere, I was greeted with a cynical smile and cynical remarks. At first, I thought that this might be traced back to my predecessors, i.e., HOCHWALD, NEBEL and FROELICH, who might have discredited that position; but pretty soon I noticed that the main reason for this was the lack of understanding of the importance of a security man, and that the leading personalities of CADROIT had undertaken nothing to convince the employees of CADROIT that security is an important factor. It seems as if [ ] and [ ] fear that if they push security measures too hard, their employees might gain the impression that CADROIT is more than just an emigrated institute of law and justice from the East. Naive as they are, many of the Referenten thought that the security man was nothing but a sort of house detective and became angry when they found out that my salary was so high. As far as [ ], [ ] and LEUTWEIN, the three leading persons of CADROIT, are concerned, I could notice a distinct antipathy toward me. I was told by Frau VON ROSENBERG that HOCHWALD was a great one for creating "stinks". Maybe that was the reason why one mistrusted the new man from the onset.

2. One has attempted to create difficulties for me in the discharging of my security functions. On the one hand, the planned security measures, which were approved by Mr. Strong, were not entirely refuted, but, nevertheless, were not executed because it was stated that the cost was too high in comparison to the achievement. For instance, an alarm bell in the card files room (which contains all the MA cards) for the use of Frau VON ROSENBERG. It must be added that this bell is not an absolute necessity, but that it certainly would have enhanced the security of the card files room and the person working therein. On the other hand, I was given to understand that if the security measures became too stringent, the section chiefs and Referenten would become angry. For instance, if they had to leave the keys to their individual rooms at the doorman's desk, even if they left their rooms only for a short time during working hours; checks of the individual rooms during working hours or checking the files which were taken out by employees after working hours. Much of this could be remedied if [ ] and [ ] would show a little bit more strength and would not always be afraid of the arrogance and ostensible power of the other employees. They are always afraid that they might hurt an employee, who then would resign. This giving in to other employees of CADROIT sometimes is incomprehensible. Only as an example, I would like to mention that neither [ ] nor [ ] dare to contradict the former CADROIT employee Nora MALLS: she won't stand for anything!

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3. Another system whereby I am being hampered at the execution of my "assigned" work is the one so successfully employed against HOCHWALD; namely, bestowing upon me all kinds of work which actually has nothing to do with the security of CADROIT, but rather pertains to the security of West Berlin and West Germany. For instance, the answering of inquiries as to how secure it is to travel through Soviet-occupied territory, Fahndungsnotierungen, request for biographic data and information about the previous life of refugees, information for other organizations as to suspected persons in the West, compilation of lists of Spitzels to be broadcasted over RIAS, interrogations, evaluations and recommendations of members of the HVDVP, etc.

4. Of course, all these matters are extremely important and, except for the HVDVP, are all duties which should be discharged by a CE section, if the T/O were to be expanded. However, these matters can never be worked on as a side-line of my actual duties, which are:

- a. Internal security of CADROIT.
- b. Close watch of the SSD.
- c. Advice and guidance to, and controlling of, pressurized SSD Spitzels.

If all these things are to be executed by one man, it is inevitable that the results will be a sloppy job, because the matters which I mentioned first require a systematic exploitation of files and the results, as gleaned from files and cards, must be delivered at a specific deadline (i.e., information for travellers who want to travel through the Soviet Zone on a specific date; recommendations and evaluation of persons having to appear at a certain date before the authorities in charge of political recognitions), thereby pushing more and more into the background duties that do not have a particular deadline. However, it could be that this is done on purpose. In the old days when HOCHWALD was still the security man, a Referent once stated flatly "that HOCHWALD is suffocating in the files".

5. Although, despite all these impediments and workload, it was possible for me, in connection with [ ] to institute at least some security measures, arrest suspicious persons and successfully uncover a theft. However, this is not to be construed to mean that I am proud of what I have accomplished up to date. On the contrary, I do not feel reassured at all when I think of all the things that should be done which have not been carried out. Many of these things could have been carried out and instituted if I had had the time and peace to really think matters over, and if I had obtained the right kind of support from [ ] and [ ]

6. Unfortunately, the support accorded me instead of becoming better has become worse. Since they have noticed (and I believe there is no need to reiterate the reasons why) that I am the exponent of the political convictions of those who pay them, and work without reservation with [ ]

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I have been completely through. Whereas, at first, they saw in me just an unwelcome "overseer", they have now reached the conclusion that my loyalty lies with [ ] which has made them extremely angry. There is no direct evidence to support this as far as [ ] is concerned, who after all is extremely subtle and slippery and who is very eager in always assuring me that: "I don't want to do anything behind their backs, but . . . ." Then he always continues by explaining the "but" by stating that: "For God's sake, nobody should ever know that there is cooperation with a 'Geheimdienst', etc.,--half of CADROIT would quit, etc., etc." In other words, the old story.

7. As far as [ ] is concerned, I am probably completely persona non grata. When he heard that I passed on the SSD files Goerlitz, after having wrangled them from the press section, to [ ] he nearly burst from anger and forbade me to ever pass anything to a [ ] again. It must be added that the press section actually had no business receiving those files in the first place. [ ] continued by saying that "I was one of his employees and not of [ ] and it was only by chance that I was recommended by 'them' (meaning BOB), but that normally it would be just the other way around". [ ] then continued to say [ ] has to limit his relations to you singly to advise you on security matters". He, [ ] cannot stand [ ] anyhow, even though he does not know him personally. [ ] can get files after we have evaluated them; that is, he can get those in which we are not interested!" "It is out of the question that CADROIT will be used for clandestine purposes. For many years he fought successfully against this and even got his way with the State Department".

8. Contrary to the agreement that all SSD matters should only be referred to me, the SSD files of Goerlitz and Bitterfeld went first to the press section. As far as the SSD files from Bitterfeld are concerned, I just happened to see those by chance in the press section and previous to that was not aware of their existence. When I told [ ] that the SSD files were being held by the press section, I only got the following answer: "Well, you will have to see if you can tear them away from FRENGEL". I believe that this last statement explains very clearly the kind of support and cooperation that I am given by the leading personalities of CADROIT.

9. Due to the adverse opinion and attitude held by [ ] toward [ ] and his organization, I find myself in a very unhappy situation, in which I am placed between two fronts. Furthermore, due to the channels of command, which is a triangle and thereby many matters having to be cleared through the main office (Zentrale), many delays and misunderstandings arise during my work; for instance, during the hiring of new personnel.

10. The little consideration that [ ] has for security matters is illustrated by the following examples:

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a. [ ] is very adamant that no files should be given to other organizations. Yet, he let Frau MOERICKE, a former CADROIT employee, now a journalist, take out of the CADROIT premises, files from the Press and Women's Section. The result was that Frau MOERICKE took any files of her liking from the Women's Section out of the CADROIT premises. She did not even heed the request of the present incumbent of the Women's Section to comply with the regulation of signing out these files with the doorman. After I had complained twice, she was told about the security regulations and since then has not reappeared. Now, finally, [ ] has instructed the Chief of the Women's Section only to give oral information, if she should appear again.

b. Approximately two weeks ago, I was informed that, after working hours, a television movie was made inside CADROIT premises, including the registry. I was not informed before hand as it should have been done, even if the permission was granted by an American organization. While the movies were being taken the glass windows were taken out of the cabinets where all the visitors' contact reports are being kept. The reason was that these windows were sending a glare into the lenses of the movie cameras. Upon a query of Herr SCHILLER to [ ] whether the cabinets should remain without windows, [ ] stated: "Yes, because it looks better without windows". Only two weeks previous to that I had had a talk with SCHILLER during which it was decided that the cabinets containing contact reports dated prior to August 1952, must absolutely be kept under lock and key because these contact reports still contain the real names of visitors and MA's!! Only after I protested vehemently were the windows replaced and the cabinets kept under lock and key.

c. During the first three months of my employment I was unable to convince [ ] and [ ] that all prospective new employees were to be sent to me first, in order to give them a preliminary checking. As an example, I did not know that Dr. WOLFF and Dr. GRUEN were new employees of CADROIT until they had already worked in CADROIT for a whole week. The same thing happened again as far as the employment of WELS and FRITZ are concerned. Under those circumstances, it is very clear that I cannot guarantee their reliability before having checked them and having talked to them. [ ] did not care.

11. [ ]'s feelings toward me are easily explained by the following episode which took place in the registry after his return from Ankara: "Well, have you obtained your driver's license already", and while walking out the door he turned around and added, "or did you drive against a tree". These were his words of greeting for me. They were spoken in such a cynical and condescending tone of voice, that it was obvious that he wanted me to know how happy he was that he succeeded in having crossed the plan to purchase an automobile for me or my section.

12. According to the above-mentioned incidents, it can be easily understood that the work of security man in CADROIT is a very unpleasant one.

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Especially for me, who has different professional aspirations, it is difficult to occupy such a subordinate position where I am nothing but a catch-all with no intellectual accomplishments to my credit. Furthermore, my work is not considered essential or worthwhile by the others (therefore the jealousy as regards my 700 DM salary). It must be understood that this work is extremely tiring, carries very little satisfaction and results in my coming home most of the time in a nervous state, dishearted, and extremely tired because I have the definite feeling that I have accomplished nothing more than what would have been accomplished by a criminal police secretary who has pitched in for a sick colleague. Only because I am aware of the necessity of a CE Section in CADROIT and because I am in favor of the job assigned to me by those for whom I have worked for more than six years, do I keep my present job. I have taken no opportunities up to date to further my own professional standing and have made no endeavor to look for a position which is within my professional sphere. All because of the support which was given me by [ ] and his organization, and thereby obtaining the hope that all the necessary changes might take place some day. Otherwise, I would have resigned myself a long time ago to just dabble, without interest, in my work and that at the end of the month get my remuneration.

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