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FORM TO REGISTRY

SECURITY INFORMATION

21 May 1952

MEMORANDUM FOR: DEPUTY DIRECTOR (PLANS)

SUBJECT: Amendment No. 3 to Project TPEMBER

REFERENCE: TS Memorandum from DD/P to ADPC, dated 15 April 1952.

above subject (TS #63425)

- 1. We have carefully reconsidered the proposed TPEMBER Amendment No. 3 in the light of your questions and observations in reference memorandum, and I believe that the requested funds should be authorized.
- 2. The proposed amendment would authorize funds for two separate purposes: (a) the expansion of established cold war psychological activities in East Germany, for which is requested, and (b) the development of a secure, nuclear paramilitary network, for which is requested. The former purpose, which represents over 75% of the proposed budget, will directly further the established cold war mission of the TPEMBER organization and should, I believe, be endorsed without cannot be a you point out in your memorandum, the second and budgetarily smaller part of the amendment would to some extent engage the organization in a new line of endeavor, but I believe it, too, should be approved, for the reasons discussed below.
- 3. We are mindful of the fact that the principal emphasis of our peacetime effort should be centered upon cold war psychological and political programs in West and East Germany. We also recognize that peacetime preparations for possible wartime resistance activities must not be neglected. In Eastern Germany, we believe that a limited portion of our assets should be primarily conceived of as "sleeper" paramilitary nuclei for possible wartime use, but that even these assets should, if possible, make an indirect contribution to cold war efforts through penetrations and the collection of operational intelligence. Conversely, we believe that advance preparations must be made for maintaining wartime contact with such of our primarily cold war psychological and political assets as remain uncompromised, for continued wartime psychological activities and, possibly, for some paramilitary purposes. It is against this background that TPEMBER Amendment No. 3 was submitted.
- A. We agree that it is undesirable in principle to associate in the same organization two essentially different lines of endeavor, particularly in a case where the primary line entails cold war activities as effective as those of the TPEMBER organization. HE recognized, however, that, in TPEMBER, it was in touch with a body of East Zone operators who through participation in their cold war efforts not only

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have demonstrated a high degree of motivation but also have gained invaluable clandestine experience in their day-to-day resistance against the Soviet and East German authorities. At a time when OFC was under some considerable pressure to organize East Zone resistance elements along activist lines looking toward their contribution in a hot war situation, RE naturally looked to its most reliable asset. From the beginning, however, RE sought to avail itself of the hot war capabilities of TPEMBER in such a way as to protect the cold war activities of this organization to the greatest extent possible.

- 5. Notwithstanding the above, we have been giving serious thought to the feasibility of completely divorcing the apparatus nucleus from the regular TPFMBER organization. To this end, we have requested the field to make a thorough appraisal of the practicability of effectuating complete segregation in the light of existing relationships between the apparatus and the TPEMBER organization. In the event that the field report indicates that complete segregation of the apparatus is possible, or that the apparatus can be administered on the present semi-autonomous basis in a manner that will not impinge materially upon TPEMBER cold war endeavors, we shall desire to proceed in the development of the apparatus of field findings suggests that the paramilitary apparatus can neither be fully segregated nor maintained without prejudice to TPEMBER cold war activities, we shall terminate the apparatus and return any unexpended funds that have been authorized for this purpose. On this basis, it is recommended that the requested [] be authorized. A full report on field findings regarding this matter together with our recommendations will be submitted to you as soon as possible.
- 6. It should be noted, in the event that the field recommends continuation of the TPEMBER apparatus on its present semi-autonomous basis, that the paramilitary apparatus is planned to be extremely limited in size (between 300-500) in comparison with the approximately 4000 member TPEMBER psychological warfare organization, and that it is being administered in its developmental stages completely separately from the main organization. TPEMBER apparatus members are being largely recruited from personnel not now engaged in cold war psychological and political activities, and the paramilitary apparatus nucleus is being administered by a special deputy of Dr. Friedenau, the head of TPEMBER. The deputy, however, is under Friedenau's strict control to ensure that the paramilitary apparatus does not infringe upon cold war endeavors. Although a few key command positions in the apparatus are being filled by trusted and reliable members of the parent organization, apparatus specialist personnel are being drawn from personnel outside the present basic TPABER organization and not primarily suitable for cold war activities. Thus, I believe that even on the present basis the apparatus need not adversely affect primary TPEMBER activities.

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- 7. Reference memorandum also raises the question as to the number of paramilitary tails we are tacking on to our major organizational activities in Germany. Such a paramilitary appendage has been affixed only to the BDJ and this at the time the BDJ project was conceived. Recently the PRC approved an extension of the BVN into the Soviet Lone but the activities of this organization in the East will be concerned almost exclusively with our cold war efforts. Along paramilitary lines in Eastern Germany we, thus, have only the BDJ and TPEMBER to worry about in the way of "congested traffic". Since each of these will draw on essentially different segments of the East German population, i.e. youth versus legal and professional and senior ex-military elements, and since the size of the TPEMBER apparatus will be most carefully controlled, we foresee little risk of duplication or conflict.
- 8. In the light of these considerations, I recommend that TPHMBER Amendment No. 3 be approved as submitted.

Chief, Eastern European Division

Concur FOR KILBOURNE JOHNSTON

FOR KILBOURNE JOHNSTON
Assistant Director for Policy Coordination

Approved? FRANK G. WISNER
Deputy Director (Plans)

Deputy Director (Plans)

Provided scope for paramilitary organization and expenditures therefore are held to a sustaining level, pending development of a comprehensive planned program for paramilitary activities in East Germany.