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Project TPEMBER, Amendment #3

Type: OPERATIONAL (SUBSIDY)

1. References

- A. Project TPEMBER - T.S. No. 35633
- B. Project Amendment No. 1 - T.S. No. 35633-A
- C. Project Amendment No. 2 - T.S. No. 35633-B
- D. 432-CBGFG
- E. BRLN 5092
- F. WASH 20917

002  
 DOCUMENTED  
 NO CHANGES  
 INDEXED  
 CLASSIFIED  
 DATE: 30 OCT 1979

2. Introduction

Project TPEMBER was approved on 21 December 1949 for the purpose of Supporting a campaign to expose, and to prevent where possible, illegal actions, breaches of justice, and acts of inhumanity committed and tolerated by the authorities in the Soviet Zone of Germany. This expose is being effected through the League of Free Jurists of the Soviet Zone, headed by a former Soviet Zone lawyer, Melvin B. Corday. Corday started activities in this field with OPC encouragement in 1948 and has steadily expanded them. (A Brief summary of TPEMBER activities is attached, Annex A,) The approved FY 1952 authorization for this project provides [ ] plus [ ] funds.

3. THE Proposal

A. It is now proposed that:

1) A paramilitary apparat be established as a separate but integrated arm of TPEMBER, and that an additional [ ] be authorized for FY 1952 to provide for the establishment of the apparat.

2) The budget for already established TPEMBER activities (exclusive of the paramilitary apparat and the proposed International Congress of Jurists, Amendment No. 2) be increased by [ ] for the remainder of FY 52.

DECLASSIFIED AND RELEASED BY  
 CENTRAL INTELLIGENCE AGENCY  
 SOURCES METHODSEXEMPTION 3B2B  
 NAZI WAR CRIMES DISCLOSURE ACT  
 DATE 2007

Approved by  
 Dec 12 for F453  
 [ ]  
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#### 4. Discussion

##### A. Paramilitary Apparat

1) The will to resist has been growing steadily in Eastern Germany since the Soviet seizure of power. TPEMBER has proved itself most effective in arousing and directing strong East German feelings against the Soviet government. This project has established itself as a focal point in East German resistance activities to which these activities look for guidance and support.

2) It is considered that the time has now come when the existing resistance potential should be crystallized into specific, trained, and organized stay-behind groups, with the ultimate aim of furthering the achievement of OPC's transitional and wartime objectives in Germany.

The TPEMBER apparat's mission will include retardation of a possible Soviet military advance to the west, but the apparat will not carry out such retardation to a degree that would result in the destruction of the nuclei which it is anticipated will be preserved during the initial hot war phases for later expansion into fully developed stay-behind units.

3) It is evident that, from an operational standpoint, such a paramilitary apparat can be more easily trained and soundly organized during the present cold-war period than after either the completion of the pending contractual arrangement or the outbreak of hostilities.

4) Establishment of a paramilitary apparat under a presently existing project such as TPEMBER will enable OPC to play a leading role in the development and future action of unconventional warfare elements in Germany and will also enable OPC to make certain that the interests of the United States are represented in such undertakings. While it is felt that resistance groups are essentially nationalistic and will better serve United States interests if allowed to develop along those lines, OPC will be in a better position to achieve its own aims if it enters into this field at an early stage and if such resistance elements become dependent on OPC as the chief, if not sole, source of funds and operational guidance.

5) The paramilitary apparat will be headed by a deputy directly responsible to the TPEMBER principal agent. Under this deputy there will be developed the following functions:

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a. Operations, Plans, and Training

This section will be responsible for the development of the chains of command through which the various other stay-behind functions and activities will be directed. It will direct and coordinate all planning and training activities.

b. Escape and Evasion

This section will be responsible for the establishment and operation of escape and evasion nets capable of moving persons in and out of the Soviet Zone of Germany.

c. Sabotage and Special Operations

This section will be responsible for the more violent types of activity which require the use of explosives and firearms, such as guerilla warfare, sabotage, and assassination.

d. Communications

This section will be responsible for planning and making the necessary preparations for the conduct, development and maintenance of a stay-behind radio net which will provide communications between the various TPEMBER stay-behind elements and allied controlled territory. This section's primary mission will be recruitment and training of stay-behind radio operators and the assignment of such operators to the operational units of the paramilitary apparat.

6. The apparat will devote full time to development of its capabilities. It will take advantage of the facilities, files, and contacts of the overt TPEMBER organization, but will be divorced from TPEMBER's present activities. The head of the apparat will acquire a staff capable of organizing TPEMBER assets into the proposed organization. This staff will screen the tested members of TPEMBER to obtain personnel with the necessary abilities for the paramilitary operations.

7. The head of the apparat will have a deputy who will function as an operations officer. There will be four department heads, one for each of the four functions described in sub-paragraph 4a (5). Minimum initial requirements also include a radio instructor to head a radio school for the exclusive use of TPEMBER and two secretaries and a registry clerk for the apparat headquarters.

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B. Increase in Budget for Established Activities

1. The proposed increase of [ ] ([ ]) in the budget for already established TPEMBER activities, i.e., exclusive of the paramilitary apparatus and the proposed International Congress of Jurists (Amendment No. 2), will bring the total budget for regular TPEMBER activities to [ ] ([ ]), of which [ ] ([ ]) and [ ] ([ ]) OPC funds have been authorized.

2. An increase in the budget for the already established activities of TPEMBER is made necessary by the following considerations:

a. The operations of the organization have experienced continuous and significant expansion. For example, during the year ending in December 1951, the number of Soviet Zone visitors to TPEMBER headquarters doubled. Production of leaflets, pamphlets, letters of indictment, and other propaganda material has increased proportionately. The steady growth in activity compelled TPEMBER both to move its headquarters to larger offices and to hire ten additional interviewers, secretaries, and employees engaged in the project's filing and screening activities.

b. Since May 1951, TPEMBER has conducted in Western Germany an extensive enlightenment campaign of lectures addressed to university, juristic, industrial, and trade union groups. This campaign has proved so effective that lecture tours have become a regular feature, which is supported, organized, but not financed by organizations such as the Industrie und Handelstag (West German Chamber of Commerce) and the Justice Ministries of the various Laender. Expenses for this campaign average DM 2-3,000 per month. This aspect of TPEMBER activities has been particularly effective in exposing Soviet Zone conditions before sizable and influential segments of the West German population. This, in turn, has been instrumental in countering Communist propaganda campaigns and the growing spirit of neutralism in the Federal Republic.

c. There has been a general salary increase of at least ten per cent in which all West German civil service and industrial employees have shared. TPEMBER employees have received no comparable salary increase. Although the principal agent has demonstrated great ability in inspiring his subordinates with strong ideological motivation, morale has

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nevertheless suffered because salaries have not been brought in line with those prevailing in industry and government. The principal agent has already lost one top-level assistant who has accepted a position with the West German government at twice his TPEMBER salary. This strong pressure for salary increases must be relieved in order to avoid the loss of key personnel and a resultant curtailment of operations. A ten per cent salary increase for all TPEMBER employees will amount to DM 5,000 per month.

d. A special German-Russian Investigating Committee is being established as a sub-section of TPEMBER for the purpose of conducting TPEMBER type operations against German nationals who have spied or informed on anti-Soviet members of the Soviet occupation forces. This section, to be headed by a high caliber Russian emigre jurist, will accept information on and investigate alleged cases of such pro-Soviet activities on the part of East Germans, and where applicable, will draft appropriate indictments or warnings in the Russian language. The new activity will be instrumental in strengthening this significant aspect of Soviet Zone resistance operations.

e. The cost of all propaganda production and distribution activities has increased very considerably. Mailing operations and envelopes, purchased with East Marks in lots of up to 50,000 per month, have become more expensive, because the currency exchange rate between East and West marks has had an adverse change of 40 per cent.

## 5. Risks

### A. Paramilitary Apparat

#### 1) Cover

The paramilitary apparat will pose as another of TPEMBER's departments, i.e., the Ideeelle Betreuungstelle (Ideological Welfare). The cover is designed, not to conceal the actual existence of the department, but to conceal the nature of the department's activities within TPEMBER as well as without.

The apparat will occupy separate office space in a building formerly occupied by TPEMBER.

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MEMORANDUM  
FBI

2) Control

Control will be maintained:

Operationally -- by the continuing over-all supervision of TPEMBER by Corday, a trusted and experienced agent who will remain in contact with the present case officer. A second OPC staff officer will act as case officer for the paramilitary section and will be in contact with Corday's deputy for that section;

Financially -- by the apparat's complete dependence upon OPC for financial support;

Ideologically -- by the strong pro-Western motivation of the members of TPEMBER.

3) Security

All key members of the apparat will have full operational clearance. All other members will be unaware of any official United States interest in the undertaking.

Since TPEMBER has built up an effective clearance system of its own under which prospective members are checked through local facilities not available to United States agencies, TPEMBER will have primary responsibility for the security of the apparat. Where applicable, OPC will support TPEMBER by checking those files available to the United States agencies. OPC will reserve the right to reject any individual found unacceptable to OPC.

4) Evaluation of Risk

Over two years' operational experience with TPEMBER indicates that the risk of exposure of official United States interest in the undertaking in no manner precludes the implementation of the paramilitary aspect of this vital project.

B. Increase in Budget for Established Activities

There will be no change in TPEMBER's cover, control, or security arrangements from those described in the original project outline (See Reference A). Intimate operational experience with this project, acquired over a period of more than two years, confirms the original evaluation that the solid support of United States foreign policy that is gained by the

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subsidization of this organization far outweighs the relatively small element of risk involved.

6. Current Status

A. Although an office has been secured for the paramilitary apparatus, this proposal remains in the planning stage pending its approval.

B. Provisional authorization has been granted as of 1 January 1952 for increased expenditures at the rate of  per month for the established TPEMBER activities, i.e., exclusive of the paramilitary apparatus and the proposed International Congress.

7. Budget

- A. Current authorized budget
- B. International Congress of Jurists (Amendment #2)
- C. Additional authorization requested under this amendment (for remainder of FY 1952)
- 1) Paramilitary Apparatus
  - 2) Increase in budget for established TPEMBER activities
- Total
- D. Revised FY 1952 budget
- E. See Annex B for a breakdown of the budget requested for the paramilitary apparatus in sub-paragraph (C (1)) above.
- F. See also attached OPC Form 404a.

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Submit in original and two copies with the project attached. Hold one copy in Branch "Disposition of Records" file pending a receipt memorandum from RI.

TO: CHIEF, RI

Date

ATTENTION : ~~RI~~ R/AR  
THRU : AREA RECORDS OFFICER  
SUBJECT : Transmittal of Inactive Project Files

1. Project Cryptonym: CADROWN (This doc to be added to file sent previously to RI/PO)  
(Fill in the following when applicable)

- (a) Previous Cryptonyms \_\_\_\_\_
- (b) Sub-project of \_\_\_\_\_ (Cryptonym)
- (c) The 201 or 202 number is \_\_\_\_\_

\*2. The project has been reviewed for Top Secret material. (X in one of the following blocks).

(a) Material to be downgraded has been annotated on the coversheet or first page of each document.  
"Downgrade to (New classification), signature, organization, date" (See R-10-305 paragraph II b (3))

(b) None contained  
 (c) None can be downgraded

\*3. Sensitive material (RYRAT, KAPOK, [ ] etc.)  
(X in one of the following blocks)

(a) None contained  
 (b) None can be desensitized  
(If this block is checked, the file must be restricted to the Branch)

(c) Desensitize all sensitive materials. Attached are all copies available after due search, which should be routed as indicated after "desensitizing".

\*4. In RI this file should (Check one of the following blocks)

(a) Be restricted to the branch.  
 (b) Be restricted to Clandestine Services personnel.

Custodian:

Name: \_\_\_\_\_

Extension 2118

Bldg. Rm No. 2204 K

Branch EE/G

BY AREA RECORDS OFFICER

Following address to all Clandestine Service Personnel, comprising of TS and sensitive material, when warranted, will facilitate future reference to the retired project.

C O N F I D E N T I A L

Submit in original and two copies with the project attached. Hold one copy in Branch "Disposition of Records" file pending a receipt memorandum from RI.

TO: RANDOLPH Chief, RI

Date \_\_\_\_\_

ATTENTION : *Q245 RI/A*  
THRU : IN AREA PERSONNEL OFFICER  
SUBJECT : Transmittal of Inactive Project File

- 1. Project Cryptonym CADROWH (This doc to be added to file sent previously to RI/PO)  
(Fill in the following when applicable)
  - (a) Previous Cryptonyms \_\_\_\_\_
  - (b) Sub-project of \_\_\_\_\_ (Cryptonym)
  - (c) The 201 or 202 number is \_\_\_\_\_

- \*2. The project has been reviewed for Top Secret material. (X in one of the following blocks).
  - (a) Material to be downgraded has been annotated on the coversheet or first page of each document.  
"Downgrade to (New classification), signature, organization, date" (See R-10-305 paragraph II b (3))

- (b) None contained
- (c) None can be downgraded

- \*3. Sensitive material (RYBAT, KAPOK, [ ] etc.)  
(X in one of the following blocks)

- (a) None contained
- (b) None can be desensitized  
(If this block is checked, the file must be restricted to the Branch)
- (c) Desensitize all sensitive materials. Attached are all copies available after due search, which should be routed as indicated after "desensitizing".

- \*4. In RI this file should (Check one of the following blocks)

- (a) Be restricted to the branch.
- (b) Be restricted to Clandestine Services personnel.

Custodian:  
 Name: [Signature]  
 Extension: 2113  
 Bldg. Rm No. 2204 E  
 Branch: EE/S

IN AREA PERSONNEL OFFICER

\* allowing access to all Clandestine Service personnel, comprising of TI and sensitive material, when warranted, will facilitate future reference to the retired project.