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OUTLINE PLAN FOR PROJECT NO. CONFIDENTIAL

Code Name QKSTAIR

Developed by: [Signature] Jia 18 April 50
Plans Officer Date
[Signature] OTA 19 April 50
Operations Officer Date

Approved by: [Signature] OTA 20 April 50
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Budgeted by: [Signature] Jia 21 April 50
Date

AUTHORIZED BY: [Signature] OTA 24 April 50
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PROJECT OUTLINE

Project OKSTAIR No. _____

Type Operational

1. References

- a. HSC 10/2
- b. HSC 58/2
- c. JBEDICT for Greece.
- d. OPC "Plan of Operation for Bulgaria," approved by ADPC, the Director of Central Intelligence and the Department of State.
- e. Policies, Operational Principles, and Procedures Governing the Utilization of the National Refugee Committee, and/or the Elements thereof in Clandestine Operations and Resistance Activities, dated 26 January 1960 and approved 22 March 1960. (Attachment A)
- f. Instructions to the Principal Agent for Robert S. Glantz. (Attachment B.)

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2. The Proposal

a. Objectives - to provide the necessary funds for the implementation of recommendations #4, #5, and #6 in Section VII of the approved "Plan of Operation for Bulgaria":*

"4. Develop . . . underground networks within Bulgaria . . .

(a) Provide financial support to Robert S. Glantz to enable him to develop an underground along the lines outlined in his paper Organization of the Anti-Communist Resistance Movement in Bulgaria.

(b) Develop additional networks which will be entirely separate from Glantz's organization.

* Recommendations #1 and #2 of Section VII of the Plan are omitted from this Project because they concern support for the Bulgarian National Committee and establishment of overt broadcasting facilities through it, and therefore fall under the project TPTONIC. Recommendation #3 is omitted because it falls within the limits of #6.

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"8. Undertake at the earliest possible date a large-scale (clandestine) propaganda and psychological warfare campaign against Bulgaria . . .

"9. Undertake an economic warfare campaign against Bulgaria."

b. Discussion

(1) Lines of Operation - Implementation of the recommendations quoted above necessitates undertaking immediately and simultaneously four lines of action. All of these lines of action should be developed concurrently. When possible operations along two or more lines should be so integrated and timed as to permit the most effective utilization of OPC capacities and the greatest concentration of effort for the achievement of OPC ends in Bulgaria. Only in extraordinary circumstances, or as a result of conditions unforeseeable at the present time should one or more lines of action be neglected in favor of any other. Particular stress, however, should be put on the PW program outlined in (b) below because it is probably the means by which we can achieve the first tangible results.

The four lines of action are as follows:

(a) Support for the covert activities of Robert S. Glantz. Such support will involve initially the expenditure of funds in order to test Glantz and his apparatus and to determine their effectiveness and capabilities. This support may be increased if it is determined that Glantz's apparatus is capable of achieving desired results.

(b) Preparation and initiation of a coordinated PW program against Bulgaria. This will necessitate the immediate establishment of covert broadcasting facilities as near as possible to Bulgaria and simultaneous preparations for the distribution of printed material within the target area. Until an independent OPC underground net becomes operative, the distribution of leaflets and other propaganda material will be accomplished through air drops, postal channels, and Glantz's apparatus.

(c) Establishment of independent OPC underground nets in Bulgaria. This will necessitate the immediate recruitment and training of agents for infiltration. Initially the number of agents will probably be small and their activities will be confined to establishing channels of communications and safe houses; making

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contacts with actual and potential resistance elements (other than those belonging to Glantz); and possibly smuggling in limited amounts of PW material. Eventually the nets will be extended and exploited, when necessary and desirable, for operations of a more varied nature and on a larger scale, both under present conditions and in the event of open hostilities.

(d) Preparation of economic warfare measures. This may initially involve on-the-spot study and recommendations in regard to the specific measures that can be undertaken effectively at the present time. The laying on of preliminary arrangements and the carrying out of small-scale economic warfare operations, shall fall within the scope of this project. However, large-scale economic warfare operations involving significant expenditures will be covered by special projects.

(2) Funds - In order to provide for carrying out the operations outlined in the paragraphs above, it is estimated that a minimum of [] should be allocated under this project during the remainder of Fiscal Year 1950, and that at least [] will be needed during Fiscal Year 1951. An initial breakdown of these figures is given in Section 15 below.

c. Recommendations - It is recommended that a total of [] be authorized immediately for project QKSTAIR during FY 1950 and that [] be approved as the tentative budget estimate for 1951.

3. Operational Control

a. Headquarters Control - The entire Bulgarian operation will be under the control of OPC headquarters in Washington. All significant operations will be subject to prior approval and authorization by Headquarters.

(1) The usual techniques will be utilized for control over psychological and economic warfare operations and over the independent OPC underground nets.

(2) Control of Glantz's apparatus will be of a more general nature. Glantz will be informed of the general conditions with which his organization and activities must conform in order to continue to receive OPC support. All dealings with Glantz and the members of his organization will be governed by the considerations set forth in reference e.

b. Field Control

(1) Control of OPC field operations will be through the

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OPC Chief of Station assigned to the country in which operations take place. [] will have field control over all OPC activities operating out of Turkey while [] will have jurisdiction over all activities operating out of Greece. The various activities will be coordinated by OPC headquarters, Washington.

(2) OPC will exercise field control over Glantz's apparatus by penetration and careful observation.

4. Area of Operation

a. Geographic areas in which physical operations may take place include Washington, D. C., New York City, Bulgaria, France, Turkey, Greece, Austria, Germany, Switzerland, Italy, and North Africa.

b. Possibility of overlapping jurisdiction: Since nations of Western Europe and the Middle East, as well as Eastern European nations, will be involved in the Bulgarian operations, more than one OPC Foreign Branch in Operations and more than a single Area Branch in Programs and Planning will be involved. This overlapping jurisdiction shall be dealt with as follows: Administrative control will rest with the Foreign and Area Branches within whose area an activity is carried on; Substantive and operational control will rest with the Foreign and Area branches which have the target area within their jurisdiction.

5. Cover

a. Field Offices for this project will make use of the cover already provided for the OPC offices in the countries involved.

b. The Bulgarian National Committee will continue to use its established cover.

c. Appropriate cover for other operations will be developed as needed.

6. Security

a. All the necessary steps will be taken to preserve the security of the operations falling within the scope of this project.

b. In addition, care will be taken in selecting contacts to work with Glantz and his group and the number of such contacts will be held to a minimum.

7. Staff

a. Operations Officer []

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b. Plans Officer

c. Fiscal Approving Officer

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d. Field Installations and Principal Agent responsible for Actions: and the Principal Agent for contact with Glants in New York City.

e. Estimated number of agents required in addition to EDICT sources - A tentative estimate of the number of U. S. and indigenous agents that will possibly be required for operations during FY 1950 and FY 1951 is as follows:

(1) Initial OPC staff cut-outs and consultants (Part time)	5
(2) Three crews to operate mobile shortwave transmitters	9
(3) One crew to operate medium wave transmitter	6
(4) Personnel to staff Bulgarian section of propaganda executive center in Athens	10
(5) One crew to operate plane for airdrop	7
(6) Personnel to train agents and to staff training and holding areas	10
(7) Agents to be trained and infiltrated	30
(8) A small number of agents to be used for economic warfare operations	5
TOTAL	80

f. Estimated number of indigenous employees and duties required in addition to EDICT sources - a small number of people will possibly be needed for work as cooks, chauffeurs, maintenance men, messengers etc. 10

8. Communications Plan

Standard field station communications will be utilized where possible. Special communications plans will have to be provided as OPC underground nets are developed.

9. Support to be furnished by Headquarters

a. Supplies and equipment that may be needed by Glants.

b. Communications equipment and supplies necessary for psychological warfare operations.

c. Communications and other equipment essential to the operation of the OPC underground nets and their agents.

10. Support to be Furnished in the Field

Undetermined at the present time.

11. Support to be Furnished outside CIA

Preliminary arrangements have been made with the Air Force for the loan of three planes (C-47's) for BGFIED operations. Two of these are to be used for communications purposes, and the other for airdrops. There is no apparent reason why these planes cannot also be used in QHSTAIR operations.

12. Coordination

a. With other agencies

- (1) Department of State
- (2) National Military Establishment
- (3) Department of Justice - FBI and Immigration and Naturalization Service.

b. Within CIA

- (1) OSC
- (2) OC

c. With other governments

- (1) The Greek and Turkish Services
- (2) Possibly with the British and French Services.

13. Reports Procedure

a. [] will render those progress reports necessary to keep Headquarters, Washington, fully briefed.

b. The P.A. for Glants will be instructed to submit those reports necessary to keep Headquarters fully briefed.

c. Special reports will be submitted as required.

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14. Disaster Plans

Disaster plans will be developed as needed by the Chiefs of Station in the field for all significant operations falling under this project.

15. Budget Estimate

a. The total budget estimate for this project is broken down below in as much detail as is possible at the present time. Numbers in parentheses refer to lines on the attached budget estimate sheet, Form 404 (REV). The budget estimate for FY 1951 is only tentative and will be revised at a later date. No Form 404 is submitted for FY 1951 at this time.

b. Breakdown of Budget Estimate FY 1950 FY 1951

(1) Support for Glantz's apparatus

(a) Over-all subsidy (.07C) [] []

(b) Salary and expenses of
Principal Agent (.07B) 1,000 6,000

(2) Psychological warfare program

(a) Communications equipment (.07D)

Three short wave mobile transmitters with trucks, power units, and accessories. []

One medium wave transmitter with power unit and accessories. []

(b) Personnel (.07B)

For operating commo equipment. [] []

For staffing Bulgarian section of propaganda executive center. [] []

For operating planifer airdrops. []

(c) Other equipment, supplies and expenses. (.07D) [] []

(3) Establishment of underground nets

(a) Cut-outs in U. S. and abroad. (.07B) [] []

- (b) Procurement and maintenance of training and holding areas (.07D) []
- (c) Equipment and supplies for training and holding areas (.07D) [] [] []
- (d) Personnel (.07B)
 - For training and for staffing training and holding areas. [] []
 - For Agents to be infiltrated. [] []
- (4) Economic warfare measures
 - (a) Planning and developing initial measures (.07D) [] []
 - (b) Agents (.07B) [] []
 - (c) Black market and smuggling operations (.07D) [] []
 - (6) Other expenses
 - (a) Travel (.02 and .07D) [] [] [] []
 - (b) Shipment and installation of equipment and supplies (.07D) [] [] [] []
 - (c) Indigenous employees (.07B) [] []
 - (d) Consultants (.07B) [] [] [] []
- TOTALS [] [] [] []

16. Current Status

a. General - The OPC Plan of Operation for Bulgaria was approved by the Department of State during February 1950.

b. Personnel - The main problem in mounting operations against Bulgaria is the procurement of personnel. Considerable progress has been made in the last two months. The current situation is as follows:

- (1) The Principal Agent for contact with Glantz has been selected and given his initial instructions, and a secure communications channel has been devised for his use;
- (2) [] [] is waiting full

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security clearance, and his acceptability to [] is being checked;

(3) [] is being briefed, and it is expected that he will depart on or about 28 April;

(4) Arrangements are being made to secure a technical radio specialist for supervision of both FIEND and STAIR operations, and it is expected that he will depart for Greece on or about 1 June;

(5) The Chief of the joint FIEND-STAIR propaganda executive center in Athens is now being briefed in Washington and will probably arrive in Athens on or about 1 May;

(6) One agent for the CPC Mission in Greece has already departed, and two other agents, one for Greece and one for Turkey, will probably arrive overseas by 1 July.

(7) Two out-outs and one consultant are currently being employed for initial operations in the development of independent CPC underground nets.

c. PI program

(1) Plans and Operations have tentatively agreed that two mobile shortwave broadcasting ~~transmitters~~ will be set up as soon as possible in Greece. Each ~~transmitter~~ will broadcast a different propaganda line: one will broadcast nationalist-communist propaganda and the other will broadcast propaganda aimed at increasing the discontent and resistance of the masses of people.

(2) Tentative plans are being prepared for the careful coordination of the first shortwave broadcasts and the first leaflet drop. ~~If possible, an airdrop announcing the first broadcasts will be made a few days before the first transmitter goes on the air.~~

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(3) The problem of using a medium wave transmitter against Bulgaria has not yet been resolved. This problem will be further carefully explored before any final decision is made.

(4) The Air Support Officer has made initial arrangements with the Air Force for the loan of three planes: one to be used for airdrops and two for communications purposes. The Air Force would operate the two communications planes, but CPC would have to supply the crew and possibly the facilities

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for the airdrop plane. Although the arrangements with the Air Force were made with FIED in mind, there is no apparent reason why these planes could not be used for STAIR also.

d. Economic warfare - The possibilities for undertaking economic warfare measures in the near future are being explored by Staff III.

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