

AEVIRGIL RENEWAL FY 1958

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CENTRAL INTELLIGENCE AGENCY
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1958

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22 JAN 1959

Chief, SR Division
ATTN : Chief, SR/3

Deputy Director of Security (Investigations and Support)

Amendment of Security Provisions of AEVIRGIL Administrative Plan
#69000-82

1. Reference is made to your memorandum wherein a request is made for amendment of Section VII (Security and Personnel Policy) of the AEVIRGIL Administrative plan so as to eliminate the requirement of Proprietary Approvals on certain categories of individuals utilized by AEVIRGIL.

2. After consideration of your proposal, the Office of Security is agreeable to amending the Security Section of the Administrative Plan as follows:

"CSI-F 10-5 prescribes procedures for operational approval, covert security approval, proprietary approval and related matters. As provided for in Section 9 (a), CSI-F 10-5, the use of individuals in unwitting, non-sensitive capacities on a part-time basis without proprietary approval is hereby authorized following approval of the Office of Security of requests for waiver of approval requirements on an individual basis. Employees, members and individuals prominently identified with Project AEVIRGIL will require appropriate approvals in accordance with CSI-F 10-5."

3. It is understood that all employees, active members, and persons prominently identified with AEVIRGIL shall require appropriate approvals in accordance with CSI-F 10-5.

4. With regard to "part-time" contributors to AEVIRGIL, it is requested that this office be provided their names, as such biographic data as is possible to obtain, and a general description of their duties or relationship with AEVIRGIL.

FOR THE DIRECTOR OF SECURITY:

cc: CI/OA
Commercial Staff/Plans

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201.1000.1000 (S) (Safety Director (10.0))
Special Support for the ABVIRGIL

201.1000.1000 (S) Revised Administrative Plan for the ABVIRGIL
IP Subsidy Project ABVIRGIL

I. Objective of the Project

1. The objective of ABVIRGIL is to conserve, develop, and utilize the unique human resources constituted by post-war assignees from the Soviet Union in the political and psychological struggle against the USSR by providing financial and logistical support to an assigned organization.

II. Program of Activities

2. It has been determined that the subsidy phases of this project are to more effectively and securely administrate all financial requirements of the Organization and assist in the fulfillment of the main office of the Organization with the statistical group reporting directly to its parent Organization instead of directly to ABVIRGIL. The Plan has therefore been revised to contain the appropriate funding, accounting, and control provisions.

3. In addition, the logistical section of the Plan has been revised to conform with what the ABVIRGIL has determined to be realistic accountability and control procedures. Also, other minor changes have been made in conformance with present administrative standards.

III. Approvals

4. Prior to Fiscal Year 1953 the ABVIRGIL activities were conducted under other SE Division projects. ABVIRGIL was authorized for Fiscal Year 1954; for Fiscal Year 1955; for Fiscal Year 1956; for Fiscal Year 1957; and for Fiscal Year 1958. It has been requested for Fiscal Year 1959.

Trusteeship Agreement Attached to
EGMW-6822, 28 October 1958-74-26-27/2

S-E-C-R-E-T

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IV. Recommendation

5. The attached revised Plan has been concurred in by the interested KUBARK components and is recommended for your approval and authorization.

[]
Chief, Support Staff, SR Division

SIGNED
[]
CM/Plans Project Officer

CM/Plans/DF:vgg
(24 May 1957)

S-E-C-R-E-T

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ANVIRON.
Concurrence Sheet

1a/ []
SA Division

6 June 1957
Date

1a/ []
General Counsel

17 June 1957
Date

1a/ []
Office of Security

17 June 1957
Date

1a/ []
Office of the Comptroller

10 June 1957
Date

1a/ []
Central Cover Branch

12 June 1957
Date

1a/ []
PP/OPS/PP

6 June 1957
Date

1a/ []
Office of Logistics

7 June 1957
Date

1a/ []
CI Staff

6 June 1957
Date

S-E-C-R-E-T

This Plan was handled on a mail concurrence basis. (The concurrence sheets are maintained in the CM/Plans file.)

S-E-61-E-T

Administrative Plan for
SR Division FP Subsidy Project
AEVIRGIL

I. Terms of the Plan

1. The provisions of this Administrative Plan are designed to cover the subsidy aspects of Project AEVIRGIL. Nonsubsidy payments (e. g. project salaries and other expenses paid directly by the case officer(s)) will be accounted for under existing KUBARK regulations.

II. Budget

2. On or before 1 January of each year, the field case officer shall obtain from the foreign principal agent(s) an annual budget for the ensuing KUBARK fiscal year, containing at least the following information for both field and stateside activities:

- (a) Anticipated income by principal source; and
- (b) Expenditures by principal expense categories.

This budget will be reviewed by the field case officer and the Chief of Station and then forwarded with recommendations to SR Division where it will serve as a basis for preparing the annual project operating budget.

3. Prior to presentation of the project to the approving authorities, the budgetary responsibilities of the Office of the Comptroller shall be discharged by his designee on the Staff of the SSA-DD/S. The concurrence of the SSA-DD/S shall indicate completion of an affirmative review. In the event of nonconcurrence, the project will be returned through the FP Staff to the operating division for appropriate action.

III. Funding

4. Within the amount of the project allotment and based upon an approved request for an advance, funds will be made available either to (a) the field case officer for transmittal to an official of the Organization or (b) Finance Division will transmit funds directly through secure banking channels to the Organization, ostensibly as grants from a stateside

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donor selected by SR Division and the Central Cover Branch. Accountability for funds advanced by Finance Division will be transferred to the Chief of Station.

5. In addition, within the amount of the approved project allotment, funds may be passed for the project activities in any other manner agreed upon by SR Division, Central Cover Branch, and the Office of the Comptroller.

IV. Financial Reporting

6. When funds are transmitted by the field case officer, a receipt will be obtained from the Organization or the official accepting the funds for the Organization showing the date and amount of funds received and acknowledging the general purpose(s) for which such funds are provided. These receipts shall be transmitted promptly to the Authorized Field Certifying Officer.

7. When funds are transmitted by the Finance Division through banking channels to the Organization, a suitable letter will be sent by the ostensible donor informing the Organization of the grant and requesting acknowledgment of it. The Organization's letter of acknowledgment, the original of which shall be sent to the ostensible donor for his retention and a signed copy given to the field case officer, shall state the date and amount of funds received and the general purpose(s) for which they were given. The field case officer shall retain the signed copy and transmit a sterilized version of same to the Authorized Field Certifying Officer.

8. At least quarterly the foreign principal agent shall submit a signed financial report on both the field and stateside activities of the Organization to the field case officer, containing the following information for the reporting period;

- (a) Total funds received from KUBARK;
- (b) All other income received, by source;
- (c) Total expenditures by general purpose; and
- (d) Total cash on hand at the beginning and end of the period.

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The stateside group will transmit its quarterly report to the field installation of the Organization so that it can be consolidated into the over-all report.

9. The field case officer shall review the financial reports and attach his certification thereto, attesting that, to the best of his knowledge and belief, the reports accurately reflect the disposition of the KUBARK funds advanced and that such funds were expended for the purposes authorized by the project approval. The certified reports will be approved by the Field Approving Officer and forwarded to the Field Finance Representative.

V. Writeoff - Funds

10. The Authorized Field Certifying Officer is empowered to accept the receipts and/or the sterilized copies of the letters of acknowledgment referred to in paragraphs 6 and 7, above, as the basis for writeoff to cost of the amounts involved and for recording in the memorandum accounts.

11. The Field Finance Representative is empowered to accept the financial reports, when certified and approved, for writeoff from the memorandum accounts. JP

VI. Supplies and Equipment

12. Nonexpendable KUBARK property issued to the Organization will be dropped from accountable records at time of issue. If property thus dropped is ever recovered by KUBARK, it will be picked up on station or Headquarters, as appropriate, accountable records at the time of recovery.

13. Notwithstanding the fact that accountable records for property thus issued will not be required of the station or Headquarters accountable officer, the case officer responsible for the project will see that appropriate informal property records are maintained to ensure common-sense control of property utilization and to provide maximum protection for KUBARK's investment under the operational and security considerations attendant to this project.

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VII. Security and Personnel Policy

14. In the utilization of individuals under this project, any exceptions to CSI 10-5 and FR 10-215 shall require the prior approval of the Office of Security or CI Staff, as appropriate.

15. Commitments to nonstaff persons which are made as ODYOKE commitments will be documented in writing either by contract or by Memorandum of Oral Understanding in accordance with CSI 20-4 and FR 30-5, or any superseding KUBARK issuances.

VIII. Notification to the Field

16. SR Division is responsible for providing the appropriate field officials with a copy of this Administrative Plan.

APPROVED, by direction of DD/P

Richard Helms
Chief, Operations DD/P

12 July 1957

Date

AUTHORIZED, by direction of DD/S

[]
Special Support Assistant to the DD/S

27 June 1957

Date

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PP STAFF COORDINATION

PROJECT: **AEVIRGIL**

	AMENDMENT NO.	DIVISION	SR
X	RENEWAL FY 1958	BRANCH	3
	TERMINATION	DESK	

STAFF CONCURRENCE				MEMORANDUM ATTACHED		
ORGANIZATIONAL ELEMENT	SIGNATURE	COPY NO.	DATE	YES	NO	DATE
Analysis Branch #1	<i>[Signature]</i>	2	26 Aug 57			
SSA-DD/S	<i>[Signature]</i>	2	4 Sept 57			
PP/OPS/PR	<i>[Signature]</i>	1	26 Aug 57			
KE Div.	<i>[Signature]</i>	3	23 + 28 Aug 57			

[Redacted] APPROVAL

<i>for</i> CPP A/DD/P/P	SIGNATURE	<i>[Signature]</i>	DATE
	SIGNATURE		DATE

(This space reserved for comments of A-DD/S; CPP; A/DD/P/P.)

Funds programmed in operating budget.

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SUMMARY REQUEST FOR RENEWAL

DIVISION PROJECT CLEARANCE SHEET

1. Action: Request for Renewal Fiscal Year 1958

- A. Project Cryptonym: AEVIRGIL
- B. Division: SR
- C. Branch: SR/3
- D. Desk: PP

2. Division Concurrences:

[]
[]
[]
[] SR/COP/PP
[]
[] CSR/3
[]
[] /ADMIN
[]
[] SR/BF
[]
[] SR/LOG

13 Aug 57
Date
12 July 57
Date
5 Aug 57
Date
20 July 57
Date
31 July 57
Date
31 July 1957
Date
25 July 1957
Date

Case Officer: []
1501 J
Extension 4387

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PROJECT: AEVIRGIL

I. DATES OF ORIGINAL APPROVAL, RENEWALS AND AMENDMENTS:

- A. HTBALDUR, approved 8 July 1952 by DD/P
- B. HBDUCKPIN, approved 10 April 1953 by DD/P
- C. AEBROOM, approved 22 May 1953 by DD/P
- D. AEVIRGIL, approved 30 December 1954 by DD/P
(includes former projects listed above and AEPAWN, AESCHROLL and AECACOTOL)
 - 1. Amendment No. 1, dated 6 August 1954
 - 2. Amendment No. 2, dated 30 March 1955
 - 3. Amendment No. 3, dated 5 August 1955
 - 4. Amendment No. 4, dated 5 August 1955
 - 5. Amendment No. 5, dated 25 March 1957

II. FUNDS USED BY FISCAL YEAR SINCE INITIATION OF PROJECT:

AEPAWN			
AESCHROLL	FY 54	[]
AEBROOM			
AEVIRGIL	FY 55	[]
AEVIRGIL	FY 56	[]
AEVIRGIL	FY 57	[]
 	 	[]

*21 Dec 57
RUF*

III. OBJECTIVE AND PROJECT PROPOSAL:

1. The objective of Project AEVIRGIL is to conserve, develop and utilize for the political and psychological struggle against the USSR the human resources constituted by the emigration of that nation. To this end, the Central Union of Post-War (now Political) Emigres (TsoPE), whose headquarters are in Munich, was organized and is being supported and controlled by CIA for exploitation as: a) a controlled organizational framework for Soviet emigres; b) a device for encouragement

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to potential Soviet defectors; c) a vehicle enlisting the talents of recent defectors in the anti-Soviet struggle and as a means for assessment, orientation and training for this purpose; d) an attributable source and working mechanism for the conduct of active PW operations against the USSR and its nationals and official representatives abroad.

2. It is proposed that financial support of AEWIRGIL be continued to enable it to continue and expand its broad program of PP activities, which include: leaflet distribution operations via its two balloon teams; editorial production of propaganda literature (leaflets, pamphlets, brochures, cartoons, etc.); propaganda school; printing shop, which prints the AEWIRGIL propaganda output and certain selected books deemed to be of particular use to AEWIRGIL 1 or/and the general anti-Communist world, and which might otherwise not be printed; publication of overt press organs: the Russian language monthly journal, "Svoboda," and the German language journal, "Der Anti-Kommunist;" other activities include periodic press conferences utilizing new defectors and/or capitalizing on major developments in the Soviet Union; mass meetings for German public as well as Soviet emigres on topics which are appropriate for propaganda exploitation; regular and systematic seminars for German youth and political groups. TsoPE also sponsors a weekly radio program over the Munich radio facilities of VOA. It has concrete plans to provide scripts and personnel to Radio Madrid. It also maintains close liaison with USEP and with those American and German voluntary agencies in the welfare field in Germany to assist in and obtain rehabilitation aid for Soviet emigres in West Germany. TsoPE supplies secure and effective cover for the FI Project AECARRERA in Berlin which enables BOB to exploit those REDCAP operational opportunities arising from the propaganda distribution operations of AEWIRGIL.

IV. STATEMENT OF ACCOMPLISHMENT DURING THE PAST YEAR AND ESTIMATE OF EFFECTIVENESS:

1. The CIA investment in TsoPE during the past several years has begun to show substantial dividends. TsoPE has been developed into one of SR Division's primary PP mechanisms. During FY 1957 there were approximately forty-five tons of TsoPE literature dropped over East Germany by balloon. By way of comparison the figure for FY 1956 was approximately twelve tons. During the Hungarian and Polish crises in particular, TsoPE was used to pipe-in news and interpretation thereon to the Soviet forces in East Germany on a mass basis. Though there were no defections to TsoPE during this period, earlier in the fiscal year a Soviet civilian used TsoPE facilities in Berlin to establish contact in the West. In addition to its leaflets and brochures for ballooning, TsoPE continued to publish its two more substantial publications, "Svoboda," distributed on a monthly basis and "Der Anti-Kommunist," a bi-monthly publication. TsoPE completed its

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first book printing job in FY 1957 in the amount of 6000 copies of Dudintsev's controversial book Not By Bread Alone. TSOPE achieved a significant organizational goal when our efforts to broaden the membership basis of the group were met with success. The TSOPE label, which had become well known and which had accrued a certain amount of good will and prestige, was preserved in that the new TSOPE was simply renamed the "Central Union of Political Emigrants from the USSR," substituting the word "political" for "post-war" in the title. Since the broadening of TSOPE was formally announced, about forty-five new members have been taken into the group. The reorganized TSOPE has allowed for significant steps forward and increased activity on all fronts. TSOPE has expanded its radio broadcast ties and these ties now include VOA in Munich, Radio Nacionale in Madrid and BCC in Formosa. TSOPE has also achieved a high level of activity in the political-propaganda field. It is currently conducting a series of political forum meetings which are attended by many well-known emigres. These forums develop good literary materials for TSOPE's German and Russian journals. They also attract Germans who are interested in Soviet affairs. It is significant to note that TSOPE has become the target of intensified RIS action. The individual leaders of the group have received threatening letters and have been vociferously denounced on the pages of the Soviet and East German press and in leaflets being circulated among the emigration. A tragic episode, but one which also points up the effectiveness of TSOPE was the kidnapping of AECADILT-1, a PA interviewer of East German visitors to the Berlin office of TSOPE.

2. The TSOPE propaganda framework has proved to be an effective and responsive mechanism to implement appropriate PP guidances. TSOPE's unique attribute in this connection is its amenability to control and direction of CIA staff elements. TSOPE has carried a large portion of our PP counter-action against the Soviet Committee for the Return to the Homeland. The Committee's calumnious attacks upon TSOPE in the pages of its newspaper attests to the effectiveness of the organization.

V. BRIEF STATEMENT OF PLANS FOR ENSUING YEAR:

Planning for the next fiscal year envisages an extension and continuation of TSOPE activities much as they have been described above, but on a larger scale in view of the human resources made available by the recent broadening action. The German sector must continue to receive ever increasing attention, since TSOPE's existence in Germany and its maintenance of headquarters there are becoming ever more dependent on the good will and support of the West German government. With its new resources TSOPE hopes to play a larger role in other areas of the world. Particular reference is made to the radio stations existing in such places as Madrid. It is also planned that more time and attention will be devoted to contact

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operations mounted against Soviet travelling representatives in the West. Going back again to the benefits of a broadened TsOPE, it is hoped that the relaxed rules for TsOPE membership will bring into the group certain political theoreticians of the wartime and pre-war variety who have the intellectual depth sufficient to help develop a more sophisticated political philosophy than it now possesses. Such a philosophy would give TsOPE increased stature both with Soviets with deviationist or defectionist bent and with Western governmental authorities, West Germany in particular, where political philosophy is popular. It will be the intent during FY 1958 to develop TsOPE to the point where it no longer has to be spoon fed, but can stand upon its own feet. It is not the intention to develop the group to a point where it is no longer controllable, but it is axiomatic that in order to set TsOPE on its feet, certain elements of fine control will have to be relinquished.

As requested in the amount of FY 1958 renewal amount included in the FY 1958 SR Division Operational Program for this project.

*21 Aug 57
JMF*

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PROJECT FINANCIAL DATA		PROJECT CRYPTONYM AEVIRGIL			
		FISCAL PERIOD COVERED 1 July 1957 THRU 30 JUNE 1958			
*MAY NOT EXCEED SECRET CLASSIFICATION					
RESPONSIBLE STAFF OR DIVISION SR DIVISION		CASE OFFICER []			
A. PERSONNEL REQUIREMENTS					
Indicate number and type of personnel required and estimated total compensation for salary, allowances, travel and related employee benefits. Include everyone paid from project.					
TYPE	NUMBER		ESTIMATED COMPENSATION		
	U. S. PERSONNEL	FOREIGN NATIONAL	BASE SALARY	ALL OTHER	TOTAL
STAFF EMPLOYEES					
STAFF AGENTS					
CAREER AGENTS					
CONTRACT AGENTS		1	[]	[]	[]
CONTRACT CONSULTANTS					
DETAILED PERSONNEL					
FIELD AGENTS		6	[]		[]
MILITARY					
ALL OTHER					
TOTAL A.		7	[]	[]	[]
B. SUPPLIES, MATERIEL AND EQUIPMENT					
Indicate amount required in applicable spaces. Attach complete supporting list for each.					
COMMO \$	CHEMICAL \$	QUARTERMASTER SUPPLIES \$	OTHER SUPPLIES \$ 27,180 - ZI \$ 32,500 - OP		
MEDICAL \$	ORDNANCE \$	SPECIAL DEVICES \$	OTHER EQUIPMENT 100 - ZI \$ 1,000 - OP		
TOTAL B.				60,780	
C. OTHER OPERATIONAL EXPENSES					
Indicate volume and nature of expenses such as (1) maintenance of two operational houses abroad (2) spot purchase of information, etc.					
Staff travel	\$ 1,500	Operational Entertainment . . .	\$ 120		
Rents & Utilities	5,000	Use of RE assets	10,000		
Printing & Reproduction . . .	50,000	Agent travel	500		
Vehicle Maintenance	3,000	Literary fees	6,000		
DDR Operations	2,000	Miscellaneous	2,000		
TOTAL C.			80,120		
D. SUBSIDY OR PROPRIETARY PAYMENTS					
If funds are to be turned over to individuals or groups in large lump sums to be expended by the individuals or groups at their discretion to accomplish an agreed-upon objective, explain the type of financial accounts, factual verification or statements, if any, other than a receipt for the lump sum, which will be obtained.					
Details under this heading are on file in SR/BF. Accountings in accordance with approved Administrative Plan.					
TOTAL D.			175,000		
TOTAL FUND REQUIREMENTS (A + B + C + D) \$			[]		

E. FUNDING REQUIREMENTS

APPROXIMATE DATES AND AMOUNTS OF MONEY REQUIRED

FORM REQUIRED

U. S. DOLLARS

FOREIGN (SPECIFY)

NEGOTIABLE INSTRUMENTS (SPECIFY)

SPECIAL SECURITY REQUIREMENTS OR METHODS OF TRANSMISSION

F. SPECIAL REQUIREMENTS

(Within security limitations, list any other facts or circumstances which will enable Special Support Staff to lend adequate logistical support to this project. Indicate specifically the "RUSH" or "TIME" factors involved.)

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NOTIFICATION OF PROJECT APPROVAL

PROJECT:

AEVIRGIL

ACTION		AREA	
	NEW PROJECT	DIVISION	
	AMENDMENT NO.	BR	
X	RENEWAL FY 1958	BRANCH	
	TERMINATION	3	
	MEMO REQUEST	DESK	

AUTHORIZATION

APPROVING AUTHORITY CPP	9 SEP 1957	AMOUNT []	FISCAL YEAR 1958
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CONDITIONS OF APPROVAL

Approved for renewal in the amount of **[]** for **FY 1958**.

PP/OPS/PP REF. NO. AUG 4632	SIGNATURE PP/OPS/PP []	SIGNED	DATE 9 SEP 1957
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DISTRIBUTION

1	DD/P	1	SSA-DD/S	1	COVERT BUDGET BRANCH	1	AREA DIVISION CHIEF OF ADMIN.	1	PP/OPS/PR	2	PP/OPS/PP
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