

SECRET

AEACRE Amendment No. 2  
FY 1954

PART III. . . . .Spotting and Assessment

<u>Para</u>	<u>Contents</u>
1	Purpose
2	Background and Accomplishments
3	Spotting and Assessment Procedures
4	Objectives
5	Personnel
6	Cover
7	Support
8	Coordination
9	Commitments
10	Timetable
11	Budget
12	Recommendations

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SECRET

SECRET

PART III

1. PURPOSE

The purpose of this portion of the AEACRE program for FY 1954 is to provide authorization for the spotting and assessment activities of the Domestic Operations Base. Potential agent personnel in certain areas of the United States, Brazil and Argentina will be screened for use by the various branches of the SR Division in conduct of penetration operations against the USSR. If accepted by SR, the agents will normally be trained by the Domestic Operations Base.

2. BACKGROUND AND ACCOMPLISHMENTS

a. Faced with the movement of reservoirs of potential agent material to the Western Hemisphere, provision for spotting and assessment of agent candidates in the Western Hemisphere was included in the AEACRE Basic Plan covering FY 1952 and its Amendment No. 1, covering a central authority within SR to coordinate and conduct these matters, all responsibility for spotting and assessing of agent personnel in the United States was delegated to the Domestic Operations Base by Chief, SR. The station and scope of these activities have increased with the development of more exacting requirements in agent candidates by the Branches of SR and because experience has shown that greater attention to spotting and assessment is necessary in order to reduce the number of agent failures and aborted missions.

b. During the past year DOB has concentrated on the establishment of spotting nets in the United States. Shortly after the inauguration of this program, however, DOB was confronted with the restrictive provisions of CSN 10-6 which made recruitment in the United States exceedingly difficult. Consequently, DOB has limited itself to two spotters in the United States, a number considered sufficient to meet the needs of SR under present circumstances. No spotting has been conducted in Canada because of the present insurmountable difficulties of working with the Canadian Authorities.

c. At the same time an exploratory study of agent potential in South America has been conducted with good results. Liaison with WH Division has resulted in obtainment of the part time services of a WH contract agent and sub-agent. These sources have not been sufficiently productive due to the workload carried by these agents on WH Division matters. DOB has, however, located two spotter candidates of their own

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SECRET

**SECRET**

to exploit South American agent potential. Full operational clearances have been obtained on these spotter candidates.

d. This work by DOB has also resulted in the establishment of a headquarters Assessment Team of experienced staff personnel. This team is equipped to conduct interviews in the field of agent candidates, as well as full assessments in the headquarters area. Comprising the team are three (3) language-qualified intelligence officers of DOB: One (1) Psychologist furnished by the Office of Training; one (1) Polygraph Operator furnished by the I & S Division; one (1) Medical Officer furnished by the Medical Office, and one (1) Psychiatrist from the Office of Training or the Medical Office. All the above personnel are made available, as needed, by the offices concerned.

e. The spotting and assessment section of DOB is serving as a coordination point for SR Division employees on all US field trips where interest or concern of OO <sup>Division</sup> field offices may possibly be aroused. Successful working relationships have been established with OO Contacts Division and Cover Division, which assist SR personnel in complying with procedures necessary prior to a field trip and make easily available the support of the field offices concerned. Such an arrangement has been found necessary to avoid the misunderstandings and conflicts of interest which have arisen in the past.

f. The spotting and assessment section of DOB is also the coordinating point between CSOB in Munich and the SR Branches for all spotting and assessment activities conducted under project AEVAMP.

### 3. SPOTTING AND ASSESSMENT PROCEDURES

The procedures of DOB in spotting and assessment are as follows:

a. The main targets for the spotting nets are such as religious organizations, cultural and recreational clubs, welfare foundations, USSR nationality organizations and individuals whose names have been furnished by other resources of CIA.

b. The spotters work on these sources on the basis of type requirements furnished to DOB by the Branches of SR until sufficient information is received to enable DOB to name-check a prospect and permit a field interview with the agent candidate concerned.

c. If a field interview is called for, a language-qualified case officer from

**SECRET**

SECRET

case officer from the DOB assessment team next contacts the candidate under non-governmental cover, approved by the Cover Division, showing no connection with the spotter. This field interview develops sufficient information about the candidates operational capabilities and inclinations to enable DOB to decide whether or not he should be fully assessed.

d. A Provisional Operational Clearance is then requested. Once this clearance has been received, arrangements are made for the prospective agent to be brought to Washington for a full assessment. This is usually accomplished by inducing the agent candidate to more properly direct his interest to Government employment. Transportation arrangements are made and contact in Washington is established with a "Government Employee" who is another case officer of the DOB assessment team. Once these arrangements have been made the first case officer withdraws from the scene, having accomplished his part in the process.

e. During the candidate's stay in Washington a typical assessment runs as follows:

First Day Introduction, preliminary briefing on security and biographical debriefing.

Second Day Further biographical debriefing and interrogation with respect to operational requirements.

Third Day Psychological Assessment.

Fourth Day Psychological Assessment and Communications Code Aptitude Test if required.

Fifth Day

Morning Psychiatric and medical examinations to determine emotional and physical suitability.

Afternoon Carriage and final interview. Subject is then returned to his home to await "Government's" decision.

f. The Branch case officer may be present at any phase of the assessment and is afforded an opportunity to handle certain aspects of the assessment if he so desires. The full assessment report is furnished to the Branch for their final decision on whether the agent candidate will be recruited and contracted for a specific mission. Upon completion of the assessment, DOB retains no further responsibilities in the process of hiring the agent.

#### 4. OBJECTIVES

SECRET

SECRET

4. OBJECTIVES

- a. To more fully establish spotter coverage of existing reservoirs of agent potential in the United States with a maximum of two (2) agent spotters, supported and directed by the DOB spotting and assessment section.
- b. To place in operation spotting mechanisms in Brazil and Argentina, using one spotter in each country, supported and directed by the DOB spotting and assessment section.
- c. To maintain and perfect the methods of the DOB assessment team supported by Psychologists, Polygraph Operators, etc. from other offices of the Agency in order to improve assessment techniques and procedures in handling the different foreign nationalities involved.

5. PERSONNEL

a. Staff Employees

Staff employees to direct the spotting and assessment activities of DOB are furnished as support by AEACRE or the offices listed in para 7 below.

b. Contract Personnel

Existing authorities in the project do not specifically provide for agent personnel to be used as spotters or cutouts. Approval is herein requested for two spotters presently on contract in the United States and two spotters and two cutouts to be contracted in South America during FY 1954. Detailed information on these spotters is contained in TAB "A" attached.

6. COVER

- a. The cover of case officers in contact with spotters in the field or spotters in contact with agent candidates is handled on an individual basis as indicated in TAB "A" attached.
- b. The cover of case officers in contact with agent candidates will be provided by the Cover Division. Present proposals call for the utilization of a suitable bonafide employment agency as a cover for these contacts.
- c. Sterile P. O. Boxes and telephones have been established for other communications between DOB headquarters, spotters and prospective agents.

7. SUPPORT

SECRET

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a. Support furnished by AEACRE

- (1) Normal headquarters support to include such items as office facilities and supplies, salaries of spotting and assessment section staff personnel, etc.
- (2) Safeapartment in Washington, D.C. area for agent assessment.
- (3) Vehicle and vehicle operating cost.
- (4) Two tape recorders and tapes.

b. Support furnished by I & S - Polygraph equipment and operator as needed.

c. Support furnished by TSS - Surveillance security and technical equipment for safehouse.

d. Support furnished by OTR - Psychologists and Psychiatrists for the assessment and evaluation of agent candidates as required.

e. Support furnished by the Medical Office - Doctors and Psychiatrists for the examination of agent candidates as required.

8. COORDINATION

a. Liaison will continue to be maintained with WH Division, OO/Contacts Division, FI Plans Staff, I&S/Alien Affairs Officer, and others concerned in the implementation of the program.

b. Coordination with the Cover Division will continue to provide suitable cover for DOB staff employees on field trips to contact prospective agent candidates.

9. COMMITMENTS

The only commitments to date are the contracts of the two spotters in the US who have been hired on a year to year basis.

10. TIME-TABLE

Experience has shown that in order for DOB to properly conduct a spotting and assessment program, preliminary requirements must be listed

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SECRET

SECRET

six (6) to eight (8) months in advance of the anticipated date of training. This schedule is dictated by the time factors involved in initial screening of candidates, preliminary field assessment, obtainment of name checks and clearances, the conducting of a full assessment, and finally recruiting and contracting by an SR Branch. While DOB maintains a record file of agent candidates furnished by the spotters, changing factors, always existent in the human element, continually eliminate names from such a file. Some of these factors are marriage, change of economic status, frequent changes of residence without trace, or an agent candidate may simply change his mind without advancing any reason. Therefore spotting and assessment is a continuing process that must be maintained as long as operations are a continuing function.

#### 11. BUDGET

All costs for the support of the spotting and assessment section of DOB, as well as the field activities involved, have been incorporated in the budget presentation Part V attached. The field or operational costs involved however have also been shown separately below on an average annual basis in order to help define the scope of the spotting and assessment program of DOB.

	<u>Annual</u>
a. Four (4) Agent Spotters (Maximum salary \$1800.00 each per annum)	\$ 4,800.00
b. Two (2) Cutouts (Maximum salary \$600.00 each per annum)	600.00
c. Travel and expenses of the agent spotters and case officers (4 spotters and 3 case officers @ \$50.00 each per month)	4,200.00
d. Travel and expenses of bringing one (1) agent candidate to Washington, D.C. for full assessment each month @ \$150.00 average.	1,800.00
e. Travel and expenses of Staff Employees to South America for indoctrination of spotters and field assessment of agent candidates.	4,000.00
Total Operational Costs	\$15,400.00

#### 12. RECOMMENDATIONS

a. That the spotting and assessment program of DOB as described in this Part III of AEACRE Amendment No. 2 receive approval for FY 1954.

b. That authority for the hiring of two spotters in the US and two spotters and two cutouts in South America be written into project AEACRE for the purposes described in para 5. b. above.