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OSD/ JCS Paper

**PROPOSED US POLICY PRINCIPLES
DURING NATO-LED UNPROFOR WITHDRAWAL**

- **NATO Mission.** NATO's (and the US) mission is to conduct withdrawal operations and depart. There will be no follow-on missions. To the extent it can without adversely impacting the withdrawal effort, NATO forces will continue to conduct NATO-authorized operations, including SHARP GUARD, DENY FLIGHT, CAS, TEZ, and protection of safe areas.
 - **Neutrality.** NATO forces will remain completely neutral and impartial during the withdrawal, and will not support Bosnian government or Croatian military forces. NATO will not turn over weapons or hand off territory to any warring party.
 - **Use of Force.** NATO will be authorized to take necessary self-defense measures, including lethal force if required, to protect themselves and UN personnel from any faction, including civilians, regardless of location. NATO will use all necessary measures required to accomplish their mission.
 - **Withdrawal priority.** The withdrawal priority will be to remove UN personnel (civilian and military) first, then UN forces' weapons, and then UN equipment. UN weapons and equipment not withdrawn will be disabled or destroyed whenever possible. To the extent it can without adversely impacting the withdrawal effort, NATO forces will be authorized to destroy warring faction weapons/equipment previously confiscated by UNPROFOR.
 - **Command and Control.** NATO will continue to support UNPROFOR operations under existing UN mandates. Once the UN asks for NATO help in withdrawal anywhere in the theater and, prior to the withdrawal actually commencing, NATO will assume command and control of all current UNPROFOR units throughout FRY to conduct emergency, partial, or total withdrawal operations. NATO will delegate local authority to UN commanders in areas not being withdrawn.
- ⇒ * **Dual-key.** After TOA, NATO Theater Command is in effect and dual key arrangements will not apply to NATO forces in theater, nor to countries in which NATO-led withdrawal operations are authorized, nor to areas within the theater from which attacks on NATO-led withdrawal operations are launched or threatened. Except as provided above, dual-key arrangements will remain in

place for areas from which UNPF is not being withdrawn as delimited by the NATO Theater Commander.

- **Civilians.** NATO forces will not attempt to defend Bosnian Muslim, Croat, or Serb civilian populations and will not undertake to evacuate civilians from the enclaves (or elsewhere). However, to the extent it can, without adversely impacting the withdrawal effort, NATO forces will be authorized to:

⇒ Respond to attacks on civilian populations in area where NATO forces are operating.

⇒ Support humanitarian assistance (aid delivery, refugee relocation, etc.) efforts of UNHCR and NGOs.

Notes:

- * Dual-key statement should not be considered as the final USG policy position until agreed upon at the NAC.