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14 February 1994

MEMORANDUM FOR THE RECORD

SUBJECT: Deputies Committee Meeting on Bosnia Serb Sanctions,  
9 February 1994 [redacted]

1. Leon Fuerth presented three sanctions-related topics: the peeling off of UN economic sanctions against Serbia; the tightening of sanctions against Serbia; and the range of bilateral and UN sanctions that can be placed on Croatia. The Deputies attending the meeting on Balkan sanctions were Sandy Berger, Leon Fuerth, Rick Inderfurth, David Jeremiah, Doug MacEachin, Ron Noble, Steve Oxman, and Frank Wisner. [redacted]

2. Leon Fuerth presented a four-step approach to ending UN sanctions on Serbia. The scheme ties the lifting of sanctions against Serbia to a sequence of Serb actions necessary to reach an overall settlement in the region. Fuerth explained that his model was not definitive, but he was looking for the Deputies Committee to tell him if he was heading in the right direction.

- o Jeremiah asked Fuerth to tie the political goals more closely to the sequence presented in DOD's paper on peacekeeping.
- o Inderfurth stated he liked that Fuerth included the war crimes issue in his scheme. Oxman agreed and asked that Fuerth not wait to include war crimes until the fourth step in his scheme.
- o Oxman stated the overall approach Fuerth was taking was good, but he would like to see more than signatures in the first step before easing sanctions. Inderfurth disagreed saying he liked front loading sanctions because that would help placate the Russians and front-line states.
- o Berger asked several questions including whether or not the international community could legally tie sanctions to issues outside of Bosnia. Oxman stated that--although it is vague--he believes the UN resolutions may give the authority.

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SUBJECT: Deputies' Committee Meeting on Bosnia Serb Sanctions,  
9 February 1994 [redacted]

Berger asked Fuerth to have a second edition of the "Lifting Economic Sanctions" paper to him by COB Thursday, 10 February.  
[redacted]

3. In regards to tightening UN economic sanctions against Serbia, Fuerth stated that Resolution 820 closed many loopholes but still left some gaps. Given the current climate, Fuerth believes it is time to consider tightening the noose around Serbia. Fuerth stated that he believes sanctions can be further squeezed with two general blocks of actions--beefing up customs controls by adding 100 additional sanctions monitors from Europe and tightening financial sanctions to freeze more of Serbia's hard currency. Fuerth took the time to describe Serbia's new economic reform program. Berger asked Fuerth to sequence his suggested sanction-tightening measures with a diplomatic strategy and get a paper to him by COB Thursday, 10 February. [redacted]

4. Concerning talk of sanctions against Croatia, Fuerth noted State's approach to Croatia, which he characterized as recommending the mildest forms of sanctions. Fuerth argued that the Principals need to be aware of the full spectrum of sanctions that could be implemented against Croatia. Berger asked Fuerth to lay out in a memorandum the range of measures that could be used against Croatia. [redacted]

[redacted]  
Douglas J. MacEachin  
Deputy Director for Intelligence

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