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SPECIAL ASSISTANT TO THE SECRETARY OF STATE  
WASHINGTON

November 4, 1946

My dear General Vandenberg:

I am writing in reply to your letter of October 24, 1946, in which you request that the Department of State reconsider its position of not releasing Policy Statements to serve as a basis for intelligence requirements. Our desire to cooperate fully with the Central Intelligence Group has led to a very thorough study of your request. The problem has been taken up on the highest level where the position of the Department has been reaffirmed, namely that it would be unwise for the Department to furnish its Policy Statements to serve as a basis for either Departmental or national intelligence.

Briefly, the Department's position with regard to its own Policy Statements is that intelligence information should be available to influence Department policy, but that current Department Policy Statements should not be made available to influence intelligence information. For this reason the Policy Statements are not furnished to our own planners and researchers in this office.

The problem is not one of security of the documents, which it is quite clear would be fully protected in CIG. It is the conviction of the Department, however, that the security of the essential information in the Policy Statements would not be insured merely by protection of the documents. If, as stated in paragraph 2 of your letter, a CIG draft of national intelligence requirements for China were to consist of three parts, the first part of which would be "U.S. policy towards China," it would follow that the mobilization of intelligence resources would be made to fit that current policy. With the possible reorientation of that policy, whether in China or in any other country, there would follow presumably a reorientation of the directives for collecting, reporting and processing intelligence. Intelligence based upon, and shifted with, current political foreign policy would, therefore, be a clear indication to a great many workers, and to their contacts, of the evolution of our foreign policy in its most delicate and crucial areas.

Lt. General Hoyt S. Vandenberg  
Director, Central Intelligence Group  
Washington, D.C.

The Department

APPROVED FOR  
RELEASE DATE:  
26-Aug-2008

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The Department would deplore any such development for the very good reason that the Department's occasional Policy and Information Statements are off-the-cuff guides to policy officers, subject to constant revision, not considered by the Department as documents either to be quoted or filed for future reference. The same, of course, is not true of basic U.S. foreign policy valid throughout the world, a knowledge of which should be available to all Departments of the Government, such as the open door in economics, the self-determination of sovereign states, the five freedoms of the air, etc.

Although it has been my duty to report that the Department does not feel that it can change its decision not to release Policy Statements, I am instructed to assure you of our desire to cooperate fully in transmitting to you personally and less formally any information on the Department's foreign policy which you may require from time to time. Such information can be readily made available, upon your request, in personal conference with one of your representatives, or in IAB meetings, where I would, as instructed by the Department, furnish policy information required.

Sincerely yours,

*William A. Eddy*  
William A. Eddy.

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24 October 1946

Mr. William A. Eddy  
Room 174 $\frac{1}{2}$  State Building  
Washington 25, D. C.

My dear Mr. Eddy:

In a memorandum from the Acting Assistant Director for Collection to Mr. Frederick G. Kilgour, Deputy Director, OCD, Department of State, dated August 8, 1946, it was stated that the Central Intelligence Group desired to receive regularly copies of all policy and information statements on individual countries. In a reply dated September 13, Mr. Kilgour stated "the Department has established the policy that it cannot release its policy materials, as opposed to intelligence materials, such as the Quarterly Policy and Information Statements."

As a result of its experience in developing the National Intelligence Requirements for China as directed by the IAB members' deputies, the Central Intelligence Group is of the definite opinion that intelligence requirements cannot be developed without a full knowledge of pertinent national policy. Under date of October 9, 1946 there was sent to you the CIG draft of National Intelligence Requirements for China, which consisted of three parts, entitled, I-U.S. Policy Toward China, II-Essential Elements of National Intelligence, and III-National Intelligence Requirements of First Priority. To have attempted to arrive at intelligence requirements without an authoritative policy statement at hand might have resulted in greatly misplaced emphasis, serious omissions, and unnecessary inclusions.

In requesting that the Department of State reconsider its decision not to release policy statements. I readily give every assurance that upon receipt in CIG they will have every security protection and will be used solely as an authoritative guide in our determining in conjunction with the agencies intelligence requirements and intelligence collection plans. They will not be made available to persons outside the Central Intelligence Group nor to persons inside the Central Intelligence Group except for the purposes described above. CIG documents such as the National Intelligence Requirements based in whole or in part on information extracted from them will not be distributed without the prior concurrence of the Department of State, both as to content and as to distribution.

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With the above information, I trust you will be able to obtain for release to the Central Intelligence Group the Quarterly Policy and Information Statements which in our opinion are so vital to an intelligence development of our work and which we consider as covered by Paragraph 7 of NIA Directive No. 1.

Very truly yours,

HOYT S. VANDENBERG  
Lieutenant General, USA  
Director of Central Intelligence

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ICAPS

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WGA-302

4 October 1946

**MEMORANDUM TO:** Acting Chief, Interdepartmental  
Coordinating and Planning Staff

**SUBJECT :** Request for State Department Policy  
Statements

**REFERENCES :** ICAPS Memorandum, 3 October 1946  
OC&D Memorandum, 2 October 1946, to ICAPS

1. In further examination of the question, I find that the State Department Policy Statements are required for current purposes in ORE, and therefore our request of 19 September, that arrangements be made to have them furnished us, stands.
2. The September 19 request was addressed to ICAPS because of the interest of ICAPS in this particular matter and was an exception to the general rule of sending such requests directly to OC&D, which of course ORE is happy to comply with for the reasons stated by Captain Olsen.



J. BLAIR HUDDLE  
Acting Asst. Director  
Research and Evaluation

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8 August, 1946

MEMORANDUM FOR: Mr. Frederick G. Kilgour,  
Deputy Director, OCD, ORI,  
Department of State, Washington.

SUBJECT: Reports and other data requested by C.I.G.

1. Your memorandum, with enclosures, dated 5 August, 1946, was referred to our Office of Research and Evaluation for comment.

2. Reply from that Office shows the following:-

a. Currently being received by ORE from State:

(1) Daily radio and cable traffic;

(2) Daily Staff Summary - TOP SECRET;

(3) SECRET Summary of Current Developments;

(4) Weekly Review - SECRET;

(5) Current Economic Developments - SECRET;

(6) Situation Reports (bi-weekly, prepared by Intelligence Research Divisions);

(7) Weekly Summary of Research Projects, OCL;

(8) News Digest; Press Releases; Bulletin; Wireless Bulletin.

b. Items not received, but desired regularly:

(1) Copies of all written reports received from the field;

(2) Copies of all significant memoranda prepared by Intelligence Research Divisions;

(3) Copies of all policy and information statements on individual countries, revised quarterly;

(4) Copies of all reports announced in the Weekly Summary of Research Projects, OCL, as completed.

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3. Request that necessary arrangements be made to supply the items listed under 2.b., above, same to be addressed to "Office of Collection, C.I.G., Room 2178, New War Department Building."

HARRY F. CUNNINGHAM  
Colonel, GSC  
Assistant Director for Collection

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*State Dept.*

2 October 1946

X           Act'g. Asst. Dir., ORE

X           Act'g. Chief, ICAPS

ORE memorandum  
19 Sept. 1946  
and  
OOD memorandum  
2 Oct. 1946

Copy of OOD's  
memorandum of  
2 October 1946

**SUBJECT: Request for State Department Policy Statements**

In working with members of your staff on the development of national intelligence requirements for China, ICAPS developed the definite opinion that no intelligent NIR could be prepared without a complete knowledge of this Government's policy on that subject, and that a summary statement of such policy should be included in each NIR prepared by ORE. The most authentic source of such policy statements is believed to be the State Department's documents under reference. It is understood that this is also the opinion of your office as expressed by you in your memorandum of 18 September. ICAPS is therefore unable to understand the OOD memorandum of 2 October and requests clarification from you.

DE/bhr

DONALD EDGAR  
Acting Chief, Interdepartmental  
Coordinating and Planning Staff

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ENCLOSURE B

DEPARTMENT OF STATE  
Washington

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September 13, 1946

MEMORANDUM FOR: Capt. C. E. Olson, Asst. Director,  
Office of Collection & Dissemination,  
Central Intelligence Group.

SUBJECT: Reports and other data requested by C.I.G.

1. This memorandum is in partial answer to Colonel Cunningham's memorandum of August 8, 1946; it is my understanding that a memorandum covering items b. (2) and b. (4) in paragraph 2. of Col. Cunningham's memorandum has already been forwarded by the Director of OCL.

2. In answer to request b. (1) arrangements have already been completed for C.I.G. to receive a copy of the intelligence despatches and reports prepared by the Foreign Service and forwarded to Washington. These copies are to be picked up daily in Room 592 of the Main State Department Building by a certified courier.

3. As for request b. (3) the Department has established the policy that it cannot release its policy materials, as opposed to intelligence materials, such as the Quarterly Policy and Information Statements.

FREDERICK G. KILGOUR  
Deputy Director  
Office of Collection & Dissemination

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DISPOSITION FORM

COPYNO. 1

FROM	TO	DATE		FROM	TO	DATE	
			DIRECTOR OF CENTRAL INTELLIGENCE				CHIEF, CENTRAL REPORTS STAFF
			DEPUTY DIRECTOR, C.I.G.				W. Europe-Africa Branch
			ASSISTANT TO THE DIRECTOR				E. Europe-USSR Branch
			SECRETARY, N.I.A.				Middle East-India Branch
	x		Acting Chief, ICAPS				Far East-Pacific Branch
			CHIEF OF OPERATIONAL SERVICES				Western Hemisphere Branch
x		10/2	Acting Asst. Dir., OCD				
			CHIEF, CENTRAL PLANNING STAFF				ADMINISTRATIVE OFFICER
			Policy & Review Branch				Personnel Branch
			Information Branch				Budget & Fiscal Branch
			Intelligence Branch				Administrative Services Branch
			Security Branch				Central Records
			Support Branch				Security Branch

REFERENCES:

- a. Mr. Edgar's memo  
24 Sept. 1946.
- b. Mr. Huddle's memo  
19 Sept. 1946.

ENCLOSURES:

- a. Col. Cunningham's  
memo, 8 Aug. 1946.
- b. Mr. Kilgour's memo  
to Capt. Olsen,  
13 Sept. 1946.
- c. Mr. Affeld's memo  
to Capt. Olsen,  
23 Sept. 1946.

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|-------------------------------------|----------------------|--------------------------|--------------|
| <input type="checkbox"/>            | ACTION               | <input type="checkbox"/> | DIRECT REPLY |
| <input type="checkbox"/>            | RECOMMENDATION       | <input type="checkbox"/> | COMMENT      |
| <input type="checkbox"/>            | SIGNATURE            | <input type="checkbox"/> | FILE         |
| <input checked="" type="checkbox"/> | INFORMATION          | <input type="checkbox"/> | NOTE         |
| <input type="checkbox"/>            | RETURN               | <input type="checkbox"/> | MAIL         |
| <input type="checkbox"/>            | PREPARATION OF REPLY |                          |              |

REMARKS: SUBJECT: Reports and Other Data Requested of State Department by CIG.

1. In the third paragraph of reference a. you requested this office to limit this action for the time being to inform ICAPS of what could be found in the old Office of Collection files, relative the subject. Accordingly, there are transmitted copies of memoranda listed under enclosures above.

2. I believe, however, you should be informed of action beyond what was in the files. Although Mr. Huddle's request of 19 September requested that ICAPS arrange to furnish ORE with the State Department quarterly policy publication, further conversation with Mr. Huddle, resulting from Mr. Kilgour's memorandum of 13 September, indicated that Mr. Huddle preferred to reserve judgment for the time being as to whether it was desirable to press State any further for the material in question. I have since discussed the matter personally with him. He considers that his need for it is not yet definitely established; also that the publication itself is still developing in the State Department, and he believes their reluctance to provide it is based on the fact that they are not yet quite sure themselves as to its completeness, form and effectiveness. He would prefer, therefore, to let the matter ride for a while longer.

(Continue "Remarks" on back, if necessary)

3. It is believed that this subject is a collection problem, that the request of Mr. Huddle, dated 19 September, should have been made to OCD rather than ICAPS, and that any further prosecution of the subject should be carried on through OCD as an operation rather than a policy matter. I would appreciate learning more of the conversations and any action that ICAPS has taken, in order that the subject may be kept in a single channel.



C. E. COLLEN  
Captain, U. S. N.

Acting Assistant Director  
for Collection and Dissemination

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ENCLOSURE C

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23 September, 1946

MEMORANDUM FOR CAPTAIN C. E. OLSEN

SUBJECT: Reports and Other Data Requested of State Department by C.I.G.

1. Reference Mr. Kilgour's memorandum of 13 September, 1946, which was elicited by Col. Cunningham's memorandum of 8 August, 1946 requesting certain publications and documents from the Department of State.

2. I saw Mr. Kilgour with regard to his statement that the Department had established the policy "that it cannot release its policy materials, as opposed to intelligence materials, such as the Quarterly Policy and Information Statements." He stated that he felt that possibly this attitude was displayed because a situation assessed as of a certain date might not be so assessed through an extended period.

3. I spoke with Mr. Huddle, and he stated that with reference to Mr. Kilgour's comment that policy materials as opposed to intelligence materials would not be released by the Department, there may be some question as to the specific application of such a plan. He stated that it may well be that so-called "policy materials" may be of vital significance in the evaluation of "intelligence materials" and thus would be required by O.R.E. in given instances.

4. Mr. Huddle stated, however, that for the time being he would prefer to reserve judgment as to whether further steps should be taken with the Department in regard to the release to C.I.G. of the policy statements in question.

WM. C. AFFELD, JR.

(Pencilled note).

Mr. Affeld-

OK - Para 3 should be kept in mind for future follow-up. When Mr. Huddle gets dug into his new job I think he will find his researchers will need the "policy statements" to properly evaluate their own material.

C.E.O.

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Acting Assistant Director, Office of  
Collection and Dissemination  
Acting Chief, Interdepartmental Coordinating  
and Planning Staff  
Request for State Departmental Policy Statements

24 September 1946

There is attached a copy of a memorandum to ICAPS from ORE on the above subject date 19 September 1946.

While ICAPS fully appreciates the difficulties being encountered by the recently created Office of Collection and Dissemination, particularly in determining the actions taken by the former Office of Collection, it is hoped that the Office of Collection and Dissemination may find it possible to inform ICAPS as to what action, if any, was taken by the former Office of Collection, the records of which are known to be incomplete, in undertaking to carry out the request made by ORE in its memorandum of 7 August 1946.

Inasmuch as ICAPS has had informal conversations with the Department of State on the need by CIG of the State Department's quarterly statements of area policy, it will be appreciated if the Office of Collection and Dissemination will limit its action on this subject, for the time being, to informing ICAPS of what, if anything, it may be able to find in the old files of the former Office of Collection.

DE/bhr

DONALD EDGAR  
Acting Chief, Interdepartmental  
Coordinating and Planning Staff

Attached

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## Office Memorandum • UNITED STATES GOVERNMENT

TO : Chief, Interdepartmental Coordinating  
and Planning Staff

FROM : Acting Asst. Director, Office of  
Research and Evaluation


SUBJECT: Request for State Department Policy Statements

DATE: 19 Sept 1946  
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1. In a memorandum from the Assistant Director, ORE, to the Assistant Director, Office of Collection, dated 7 August 1946, subject: "Intelligence Material Required by the ORE from the State Department", the materials then being received from State Department were summarized, and the most important additional requirements were stated.

2. Included in the latter were "copies of all policy and information statements on individual countries, revised quarterly". These policy statements are of importance in the work of ORE, as basic background information for the regular research work of the regional branches, and also in connection with the preparation of a National Intelligence Plan, with which ORE is charged.

3. These statements are not now being received, and it is requested that action be taken to arrange for them to be regularly furnished to ORE.

  
J. K. HUDDLE  
Acting Assistant Director  
for Research and Evaluation

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